

Warren Shire Council

GENERAL PURPOSE FINANCIAL STATEMENTS
for the year ended 30 June 2023



Warren Shire Council

General Purpose Financial Statements

for the year ended 30 June 2023

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Overview

Warren Shire Council is constituted under the Local Government Act 1993 (NSW) and has its principal place of business at:

115 Dubbo Street
WARREN NSW 2824

Council's guiding principles are detailed in Chapter 3 of the LGA and includes:

- principles applying to the exercise of functions generally by council,
- principles to be applied when making decisions,
- principles of community participation,
- principles of sound financial management, and
- principles for strategic planning relating to the development of an integrated planning and reporting framework.

A description of the nature of Council's operations and its principal activities are provided in Note B1-2.

Through the use of the internet, we have ensured that our reporting is timely, complete and available at minimum cost. All press releases, financial statements and other information are publicly available on our website: www.warren.nsw.gov.au

Warren Shire Council

General Purpose Financial Statements

for the year ended 30 June 2023

Understanding Council's Financial Statements

Introduction

Each year NSW local governments are required to present audited financial statements to their council and community.

What you will find in the Statements

The financial statements set out the financial performance, financial position and cash flows of Council for the financial year ended 30 June 2023.

The format of the financial statements is standard across all NSW Councils and complies with both the accounting and reporting requirements of Australian Accounting Standards and requirements as set down by the Office of Local Government.

About the Councillor/Management Statement

The financial statements must be certified by senior staff as 'presenting fairly' the Council's financial results for the year and are required to be adopted by Council – ensuring both responsibility for and ownership of the financial statements.

About the Primary Financial Statements

The financial statements incorporate five "primary" financial statements:

1. The Income Statement

Summarises Council's financial performance for the year, listing all income and expenses. This statement also displays Council's original adopted budget to provide a comparison between what was projected and what actually occurred.

2. The Statement of Comprehensive Income

Primarily records changes in the fair value of Council's Infrastructure, property, plant and equipment.

3. The Statement of Financial Position

A 30 June snapshot of Council's financial position indicating its assets, liabilities and "net wealth".

4. The Statement of Changes in Equity

The overall change for the year (in dollars) of Council's "net wealth".

5. The Statement of Cash Flows

Indicates where Council's cash came from and where it was spent. This statement also displays Council's original adopted budget to provide a comparison between what was projected and what actually occurred.

About the Notes to the Financial Statements

The Notes to the Financial Statements provide greater detail and additional information on the five primary financial statements.

About the Auditor's Reports

Council's financial statements are required to be audited by the NSW Audit Office.

In NSW the auditor provides 2 audit reports:

1. an opinion on whether the financial statements present fairly the Council's financial performance and position, and
2. their observations on the conduct of the audit, including commentary on the Council's financial performance and financial position.

Who uses the Financial Statements?

The financial statements are publicly available documents and must be presented at a Council meeting between seven days and five weeks after the date of the audit report.

The public can make submissions to Council up to seven days subsequent to the public presentation of the financial statements.

Council is required to forward an audited set of financial statements to the Office of Local Government.

Warren Shire Council

General Purpose Financial Statements

for the year ended 30 June 2023

Statement by Councillors and Management

Statement by Councillors and Management made pursuant to Section 413 (2c) of the *Local Government Act 1993* (NSW)

The attached general purpose financial statements have been prepared in accordance with:

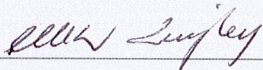
- the *Local Government Act 1993* and the regulations made thereunder,
- the Australian Accounting Standards and other pronouncements of the Australian Accounting Standards Board
- the Local Government Code of Accounting Practice and Financial Reporting.

To the best of our knowledge and belief, these statements:

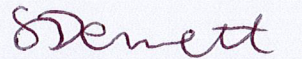
- present fairly the Council's operating result and financial position for the year
- accord with Council's accounting and other records.

We are not aware of any matter that would render these statements false or misleading in any way.

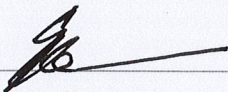
Signed in accordance with a resolution of Council made on 24 August 2023.



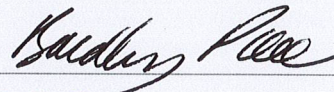
Dr Milton Quigley
Mayor
26 October 2023



Mrs Sarah Derrett
Councillor
26 October 2023



Mr Gary Woodman
General Manager
26 October 2023



Mr Bradley Pascoe
Divisional Manager of Finance &
Administration
26 October 2023

Warren Shire Council

Income Statement

for the year ended 30 June 2023

Original unaudited budget 2023 \$ '000		Notes	Actual 2023 \$ '000	Actual 2022 \$ '000
	Income from continuing operations			
6,528	Rates and annual charges	B2-1	6,553	6,354
1,032	User charges and fees	B2-2	2,727	644
390	Other revenues	B2-3	418	412
14,535	Grants and contributions provided for operating purposes	B2-4	17,015	14,253
–	Grants and contributions provided for capital purposes	B2-4	2,916	294
41	Interest and investment income	B2-5	468	51
103	Other income	B2-6	118	130
–	Net gain from the disposal of assets	B4-1	40	–
22,629	Total income from continuing operations		30,255	22,138
	Expenses from continuing operations			
6,567	Employee benefits and on-costs	B3-1	7,015	6,505
6,566	Materials and services	B3-2	6,603	5,084
99	Borrowing costs	B3-3	99	103
4,216	Depreciation, amortisation and impairment of non-financial assets	B3-4	4,239	3,933
279	Other expenses	B3-5	345	293
–	Net loss from the disposal of assets	B4-1	–	100
17,727	Total expenses from continuing operations		18,301	16,018
4,902	Operating result from continuing operations		11,954	6,120
4,902	Net operating result for the year attributable to Council		11,954	6,120
4,902	Net operating result for the year before grants and contributions provided for capital purposes		9,038	5,826

The above Income Statement should be read in conjunction with the accompanying notes.

Warren Shire Council

Statement of Comprehensive Income

for the year ended 30 June 2023

	Notes	2023 \$ '000	2022 \$ '000
Net operating result for the year – from Income Statement		11,954	6,120
Other comprehensive income:			
Amounts which will not be reclassified subsequently to the operating result			
Gain (loss) on revaluation of infrastructure, property, plant and equipment	C1-6	<u>16,221</u>	16,477
Total items which will not be reclassified subsequently to the operating result		16,221	16,477
Total other comprehensive income for the year		16,221	16,477
Total comprehensive income for the year attributable to Council		28,175	22,597

The above Statement of Comprehensive Income should be read in conjunction with the accompanying notes.

Warren Shire Council

Statement of Financial Position

as at 30 June 2023

	Notes	2023 \$ '000	2022 \$ '000
ASSETS			
Current assets			
Cash and cash equivalents	C1-1	17,468	12,775
Receivables	C1-4	6,410	3,330
Inventories	C1-5	850	755
Other		38	13
Total current assets		24,766	16,873
Non-current assets			
Receivables	C1-4	256	227
Infrastructure, property, plant and equipment (IPPE)	C1-6	236,361	215,213
Intangible assets	C1-7	–	24
Investments accounted for using the equity method	D2-2	88	75
Total non-current assets		236,705	215,539
Total assets		261,471	232,412
LIABILITIES			
Current liabilities			
Payables	C3-1	1,771	1,138
Contract liabilities	C3-2	3,881	3,428
Borrowings	C3-3	163	157
Employee benefit provisions	C3-4	1,391	1,434
Total current liabilities		7,206	6,157
Non-current liabilities			
Borrowings	C3-3	3,523	3,688
Employee benefit provisions	C3-4	63	63
Total non-current liabilities		3,586	3,751
Total liabilities		10,792	9,908
Net assets		250,679	222,504
EQUITY			
Accumulated surplus	C4-1	131,692	119,738
IPPE revaluation reserve	C4-1	118,987	102,766
Council equity interest		250,679	222,504
Total equity		250,679	222,504

The above Statement of Financial Position should be read in conjunction with the accompanying notes.

Warren Shire Council

Statement of Changes in Equity

for the year ended 30 June 2023

	Notes	2023			2022		
		Accumulated surplus \$ '000	IPPE revaluation reserve \$ '000	Total equity \$ '000	Accumulated surplus \$ '000	IPPE revaluation reserve \$ '000	Total equity \$ '000
Opening balance at 1 July		119,738	102,766	222,504	113,618	86,289	199,907
Net operating result for the year		11,954	–	11,954	6,120	–	6,120
Other comprehensive income							
Gain (loss) on revaluation of infrastructure, property, plant and equipment	C1-6	–	16,221	16,221	–	16,477	16,477
Other comprehensive income		–	16,221	16,221	–	16,477	16,477
Total comprehensive income		11,954	16,221	28,175	6,120	16,477	22,597
Closing balance at 30 June		131,692	118,987	250,679	119,738	102,766	222,504

The above Statement of Changes in Equity should be read in conjunction with the accompanying notes.

Warren Shire Council

Statement of Cash Flows

for the year ended 30 June 2023

Original unaudited budget 2023 \$ '000		Notes	Actual 2023 \$ '000	Actual 2022 \$ '000
Cash flows from operating activities				
<i>Receipts:</i>				
6,495	Rates and annual charges		6,420	6,352
1,200	User charges and fees		2,418	672
41	Interest received		448	32
14,535	Grants and contributions		17,200	16,223
–	Bonds, deposits and retentions received		8	–
1,920	Other		1,287	1,912
<i>Payments:</i>				
(6,925)	Payments to employees		(7,085)	(6,643)
(6,425)	Payments for materials and services		(6,689)	(5,458)
(99)	Borrowing costs		(99)	(103)
–	Bonds, deposits and retentions refunded		–	(133)
(895)	Other		(1,171)	(981)
9,847	Net cash flows from operating activities	G1-1	12,737	11,873
Cash flows from investing activities				
<i>Receipts:</i>				
–	Proceeds from sale of IPPE		351	376
10	Deferred debtors receipts		11	11
<i>Payments:</i>				
(9,450)	Payments for IPPE		(8,247)	(10,147)
(9,440)	Net cash flows from investing activities		(7,885)	(9,760)
Cash flows from financing activities				
<i>Payments:</i>				
(159)	Repayment of borrowings		(159)	(155)
(159)	Net cash flows from financing activities		(159)	(155)
248	Net change in cash and cash equivalents		4,693	1,958
–	Cash and cash equivalents at beginning of year		12,775	10,817
248	Cash and cash equivalents at end of year	C1-1	17,468	12,775

The above Statement of Cash Flows should be read in conjunction with the accompanying notes.

Warren Shire Council

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A About Council and these financial statements

A1-1 Basis of preparation

These financial statements were authorised for issue by Council on 24 August 2023. Council has the power to amend and reissue these financial statements in cases where critical information is received from public submissions or where the OLG directs Council to amend the financial statements.

The principal accounting policies adopted in the preparation of these consolidated financial statements are set out below.

These policies have been consistently applied to all the years presented, unless otherwise stated.

These general purpose financial statements have been prepared in accordance with Australian Accounting Standards and Australian Accounting Interpretations, the *Local Government Act 1993 (Act)* and *Local Government (General) Regulation 2021 (Regulation)*, and the Local Government Code of Accounting Practice and Financial Reporting.

Council is a not for-profit entity.

The financial statements are presented in Australian dollars and are rounded to the nearest thousand dollars.

Historical cost convention

These financial statements have been prepared under the historical cost convention, as modified by the revaluation of certain infrastructure, property, plant and equipment and investment property.

Significant accounting estimates and judgements

The preparation of financial statements requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the Council's accounting policies.

Estimates and judgements are continually evaluated and are based on historical experience and other factors, including expectations of future events that may have a financial impact on the Council and that are believed to be reasonable under the circumstances.

Critical accounting estimates and assumptions

Council makes estimates and assumptions concerning the future.

The resulting accounting estimates will, by definition, seldom equal the related actual results.

The estimates and assumptions that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year include:

- (i) estimated fair values of infrastructure, property, plant and equipment – refer Note C1-6
- (ii) employee benefit provisions – refer Note C3-4

Monies and other assets received by Council

The Consolidated Fund

In accordance with the provisions of Section 409(1) of the Local Government Act 1993 (NSW), all money and property received by Council is held in the Council's Consolidated Fund unless it is required to be held in the Council's Trust Fund.

Cash and other assets of the following entities have been included as part of the Consolidated Fund:

- General purpose operations
- Water service
- Sewerage service

The Trust Fund

In accordance with the provisions of Section 411 of the *Local Government Act 1993 (NSW)* (as amended), a separate and distinct Trust Fund is maintained to account for all money and property received by the council in trust which must be applied only for the purposes of, or in accordance with, the trusts relating to those monies.

Trust monies and property subject to Council's control have been included in these reports.

A1-1 Basis of preparation (continued)

Goods and Services Tax (GST)

Revenues, expenses and assets are recognised net of the amount of associated GST, unless the GST incurred is not recoverable from the taxation authority. In this case it is recognised as part of the cost of acquisition of the asset or as part of the expense.

Receivables and payables are stated inclusive of the amount of GST receivable or payable. The net amount of GST recoverable from, or payable to, the taxation authority is included with other receivables or payables in the Statement of Financial Position.

Cash flows are presented on a gross basis. The GST components of cash flows arising from investing or financing activities that are recoverable from, or payable to, the taxation authority, are presented as operating cash flows.

Volunteer services

Council's Information Centre re-opened in 2023 in a new location at the Windows on the Wetlands area when the appointment of a Tourism Manager was finalised. The Information Centre is occasionally manned by residents of Warren on an adhoc volunteer basis, the cost cannot be reliably measured therefore it has not been included in the Income Statement.

New accounting standards and interpretations issued but not yet effective

New accounting standards and interpretations issued but not yet effective

Certain new accounting standards and interpretations have been published that are not mandatory for the 30 June 2023 reporting period. Council has not applied any pronouncements before its operative date in the annual reporting period beginning 1 July 2022.

As at the date of authorisation of these financial statements Council does not consider that any of these new (and still to be applied) standards and interpretations are likely to have a material impact on the Council's future financial statements, financial position, financial performance or cash flows.

New accounting standards adopted during the year

During the year Council adopted all accounting standards and interpretations (as issued by the Australian Accounting Standards Board) which were mandatorily effective for the first time at 30 June 2023.

There is no material impact on the financial statements with the adoption of the new accounting standards during the year.

B Financial Performance

B1 Functions or activities

B1-1 Functions or activities – income, expenses and assets

Income, expenses and assets have been directly attributed to the following functions or activities. Details of those functions or activities are provided in Note B1-2.

	Income		Expenses		Operating result		Grants and contributions		Carrying amount of assets	
	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000
Functions or activities										
Social	1,870	697	1,133	910	737	(213)	1,697	489	4,675	2,931
Economic	1,749	2,033	1,277	1,195	472	838	1,474	1,910	4,438	3,970
Infrastructure	12,676	7,768	9,598	7,984	3,078	(216)	10,834	7,590	186,248	169,894
Environmental	3,106	2,060	2,976	2,352	130	(292)	1,032	379	37,051	35,219
Governance	420	302	3,317	3,577	(2,897)	(3,275)	23	–	29,059	20,398
General Purpose Revenues	10,434	9,278	–	–	10,434	9,278	4,871	4,179	–	–
Total functions and activities	30,255	22,138	18,301	16,018	11,954	6,120	19,931	14,547	261,471	232,412

B1-2 Components of functions or activities

Details relating to the Council's functions or activities as reported in B1-1 are as follows:

Social

Includes income and expenses relating to Fire Protection, Animal Control, Health, Youth Services, Community Services, Public Cemeteries and Council Housing etc.

Economic

Includes income & expenses relating to Tourism, Economic Development, and other Business Undertakings.

Infrastructure

Includes Income and Expenditure for Roads, Bridges, Footpaths, Recreation, Aerodrome, Parking Areas and CBD.

Environmental

Includes income and expenses for both Domestic and Industry Waste, Stormwater, Levee Protection, Water and Sewerage Services

Governance

Includes income and expenses for Governance and Administration.

General Purpose Revenues

Includes income from General Rates, General Fund Interest on Investments and Overdue Rates, Financial Assistance Grants and General Fund Pensioner Subsidy Rebates.

B2 Sources of income

B2-1 Rates and annual charges

	2023 \$ '000	2022 \$ '000
Ordinary rates		
Residential	672	655
Farmland	4,323	4,215
Business	217	211
Less: pensioner rebates (mandatory)	(34)	(34)
Rates levied to ratepayers	5,178	5,047
Pensioner rate subsidies received	19	19
Total ordinary rates	5,197	5,066
Annual charges (pursuant to s496, 496A, 496B, 501 & 611)		
Domestic waste management services	328	311
Water supply services	512	486
Sewerage services	539	513
Less: pensioner rebates (mandatory) – Domestic waste	(17)	(16)
Less: pensioner rebates (mandatory) – Water supply services	(17)	(17)
Less: pensioner rebates (mandatory) – Sewerage services	(15)	(15)
Annual charges levied	1,330	1,262
Pensioner annual charges subsidies received:		
– Domestic waste management	9	9
– Water	9	9
– Sewerage	8	8
Total annual charges	1,356	1,288
Total rates and annual charges	6,553	6,354

Council has used 01/07/2019 year valuations provided by the NSW Valuer General in calculating its rates.

Accounting policy

Rates and annual charges are recognised as revenue at the beginning of the rating period to which they relate. Prepaid rates are recognised as a financial liability until the beginning of the rating period.

Pensioner rebates relate to reductions in rates and certain annual charges for eligible pensioners' place of residence in the local government council area that are not subsidised by the NSW Government.

Pensioner rate subsidies are received from the NSW Government to provide a contribution towards the pensioner rebates and are recognised within the underlying revenue item based on their substance.

B2-2 User charges and fees

	Timing	2023 \$ '000	2022 \$ '000
Specific user charges (per s502 - specific 'actual use' charges)			
Domestic waste management services	2	22	14
Water supply services	2	355	267
Sewerage services	2	62	47
Total specific user charges		439	328
Other user charges and fees			
(i) Fees and charges – statutory and regulatory functions (per s608)			
Inspection services	2	1	–
Planning and building regulation	2	21	15
Private works – section 67	2	360	89
Registration fees	2	2	2
Section 10.7 certificates (EP&A Act)	2	10	11
Section 603 certificates	2	7	8
Total fees and charges – statutory/regulatory		401	125
(ii) Fees and charges – other (incl. general user charges (per s608))			
Aerodrome	2	10	8
Cemeteries	2	45	19
Child care	2	–	3
Leaseback fees – Council vehicles	2	79	62
Multipurpose centre	2	26	20
Sporting Grounds, Reserves & Parks User Fees	2	50	53
Quarry revenues	2	15	–
Transport for NSW works (state roads not controlled by Council)	2	1,608	–
Swimming centres	2	18	21
Water connection fees	2	31	1
Other	2	5	4
Total fees and charges – other		1,887	191
Total other user charges and fees		2,288	316
Total user charges and fees		2,727	644
Timing of revenue recognition for user charges and fees			
User charges and fees recognised at a point in time (2)		2,727	644
Total user charges and fees		2,727	644

Accounting policy

Revenue arising from user charges and fees is recognised when or as the performance obligation is completed and the customer receives the benefit of the goods / services being provided.

The performance obligation relates to the specific services which are provided to the customers and generally the payment terms are within 30 days of the provision of the service or in some cases such as ad-hoc facility hire, the customer is required to pay a deposit in advance. There is no material obligation for Council in relation to refunds or returns.

Where an upfront fee is charged such as joining fees for the leisure centre the fee is recognised on a straight-line basis over the expected life of the membership.

Licences granted by Council are all either short-term or low value and all revenue from licences is recognised at the time that the licence is granted rather than over the term of the licence.

B2-3 Other revenues

	Timing	2023 \$ '000	2022 \$ '000
Fines	2	–	3
Legal fees recovery – other	2	1	–
Commissions and agency fees	1	85	85
Diesel rebate	1	74	70
Insurance claims recoveries	2	29	24
Sales – general	1	75	46
Swimming pool canteen sales	2	25	24
WHS incentive payment	2	47	19
NSW OLG - ESL reimbursement	2	51	7
Motor vehicle insurance rebate	2	8	8
NCBA - Energy Saving Certificates	1	–	73
Sale of Scrap Metal	2	16	41
Procurement Rebates	2	–	6
Sale of Old Materials	2	1	1
Other	1	6	5
Total other revenue		418	412
Timing of revenue recognition for other revenue			
Other revenue recognised over time (1)		240	279
Other revenue recognised at a point in time (2)		178	133
Total other revenue		418	412

Accounting policy for other revenue

Where the revenue is earned for the provision of specified goods / services under an enforceable contract, revenue is recognised when or as the obligations are satisfied.

Statutory fees and fines are recognised as revenue when the service has been provided, the payment is received or when the penalty has been applied, whichever occurs first.

Other revenue is recorded when the payment is due, the value of the payment is notified, or the payment is received, whichever occurs first.

B2-4 Grants and contributions

		Operating 2023 \$ '000	Operating 2022 \$ '000	Capital 2023 \$ '000	Capital 2022 \$ '000
	Timing				
General purpose grants and non-developer contributions (untied)					
General purpose (untied)					
Current year allocation					
Financial assistance	2	1,045	1,647	-	-
Payment in advance - future year allocation					
Financial assistance	2	3,826	2,532	-	-
Amount recognised as income during current year					
		4,871	4,179	-	-
Special purpose grants and non-developer contributions (tied)					
Cash contributions					
Previously specific grants:					
Water supplies	1	-	-	33	32
Sewerage services	1	-	-	-	262
Employment and training programs	1	23	-	-	-
Environmental programs	1	-	5	-	-
Youth services	1	119	89	-	-
Library – per capita	2	14	14	-	-
Library – special projects	2	55	54	-	-
Recreation and culture	1	23	14	366	-
Street lighting	1	30	30	-	-
Storm/flood damage	1	3,795	1,187	-	-
Transport (roads to recovery)	1	655	655	-	-
Transport (other roads and bridges funding)	1	2,812	-	82	-
Showground/Racecourse Upgrades	1	499	694	-	-
Fixing Local Roads Program	1	421	2,172	-	-
Local Roads & Community Infrastructure Program	1	2	506	-	-
Warren Airport Upgrade	1	2	1	-	-
Covid-19 Support Program - OLG	1	29	90	-	-
Federal Government Drought Projects	1	322	256	-	-
MDBA Regional Infrastructure Improvements	1	1,030	1,654	-	-
Splash/Water Park - SCCF	1	6	-	-	-
Other specific grants	1	-	48	-	-
Previously contributions:					
Bushfire services	1	310	247	-	-
Recreation and culture	1	69	-	-	-
Roads and bridges		-	-	835	-
Transport for NSW contributions (regional roads, block grant)	1	1,865	2,273	391	-
Library	1	63	85	-	-
Total special purpose grants and non-developer contributions – cash					
		12,144	10,074	1,707	294
Non-cash contributions					
Bushfire services	1	-	-	1,209	-
Total other contributions – non-cash					
		-	-	1,209	-
Total special purpose grants and non-developer contributions (tied)					
		12,144	10,074	2,916	294
Total grants and non-developer contributions					
		17,015	14,253	2,916	294

B2-4 Grants and contributions (continued)

Timing	Operating 2023 \$ '000	Operating 2022 \$ '000	Capital 2023 \$ '000	Capital 2022 \$ '000
Comprising:				
– Commonwealth funding	1,913	6,955	149	294
– State funding	12,687	7,297	2,767	–
– Other funding	2,415	1	–	–
	17,015	14,253	2,916	294

Unspent grants and contributions

Certain grants and contributions are obtained by Council on the condition they be spent in a specified manner or in a future period but which are not yet spent in accordance with those conditions are as follows:

	Operating 2023 \$ '000	Operating 2022 \$ '000
Unspent grants and contributions		
Unspent funds at 1 July	3,476	3,873
Add: Funds recognised as revenue in the reporting year but not yet spent in accordance with the conditions	5,739	2,087
Less: Funds recognised as revenue in previous years that have been spent during the reporting year	(1,372)	(2,484)
Unspent funds at 30 June	7,843	3,476
Contributions		
Unspent funds at 1 July	236	348
Add: contributions recognised as revenue in the reporting year but not yet spent in accordance with the conditions	420	232
Less: contributions recognised as revenue in previous years that have been spent during the reporting year	(230)	(344)
Unspent contributions at 30 June	426	236

Accounting policy

Grants and contributions – enforceable agreement with sufficiently specific performance obligations

Grant and contribution revenue from an agreement which is enforceable and contains sufficiently specific performance obligations is recognised as or when control of each performance obligations is transferred.

The performance obligations vary according to the agreement. Payment terms vary depending on the terms of the grant, cash is received upfront for some grants and on the achievement of certain payment milestones for others.

Performance obligations may be satisfied either at a point in time or over time and this is reflected in the revenue recognition pattern. Point in time recognition occurs when the beneficiary obtains control of the goods / services at a single time (e.g. completion of the project when a report / outcome is provided), whereas over time recognition is where the control of the services is ongoing throughout the project (e.g. provision of community health services through the year).

Where control is transferred over time, generally the input methods being either costs or time incurred are deemed to be the most appropriate methods to reflect the transfer of benefit.

Capital grants

Capital grants received by Council under an enforceable contract for the acquisition or construction of infrastructure, property, plant and equipment to identified specifications which will be under Council's control on completion are recognised as revenue as and when the obligation to construct or purchase is completed.

For construction projects, this is generally as the construction progresses in accordance with costs incurred since this is deemed to be the most appropriate measure of the completeness of the construction project.

B2-4 Grants and contributions (continued)

For acquisitions of assets, the revenue is recognised when the asset is acquired and controlled by the Council.

Other grants and contributions

Assets, including cash, received from other grants and contributions are recognised at fair value when the asset is received. Council considers whether there are any related liability or equity items associated with the asset which are recognised in accordance with the relevant accounting standard.

Once the assets and liabilities have been recognised then income is recognised for any remaining asset value at the time that the asset is received.

B2-5 Interest and investment income

	2023 \$ '000	2022 \$ '000
Interest on financial assets measured at amortised cost		
– Overdue rates and annual charges (incl. special purpose rates)	23	20
– Cash and investments	445	31
Total interest and investment income (losses)	468	51
Interest and investment income is attributable to:		
Unrestricted investments/financial assets:		
Overdue rates and annual charges (general fund)	11	10
General Council cash and investments	355	23
Restricted investments/funds – external:		
Water fund operations	31	6
Sewerage fund operations	68	10
Domestic waste management operations	3	2
Total interest and investment income	468	51

Accounting policy

Interest income is recognised using the effective interest rate at the date that interest is earned.

B2-6 Other income

	2023 \$ '000	2022 \$ '000
	Notes	
Rental income		
Other lease income		
Other	105	125
Total other lease income	105	125
Total rental income	C2-1	125
Net share of interests in joint ventures and associates using the equity method		
Joint ventures	13	5
Total net share of interests in joint ventures and associates using the equity method	D2-2	5
Total other income	118	130

B3 Costs of providing services

B3-1 Employee benefits and on-costs

	2023 \$ '000	2022 \$ '000
Salaries and wages	5,798	5,610
Employee leave entitlements (ELE)	565	446
Superannuation	571	551
Workers' compensation insurance	254	219
Fringe benefit tax (FBT)	35	37
Total employee costs	7,223	6,863
Less: capitalised costs	(208)	(358)
Total employee costs expensed	7,015	6,505
Number of 'full-time equivalent' employees (FTE) at year end	69	71

Accounting policy

Employee benefit expenses are recorded when the service has been provided by the employee.

Retirement benefit obligations

All employees of the Council are entitled to benefits on retirement, disability or death. Council contributes to various defined benefit plans and defined contribution plans on behalf of its employees.

Superannuation plans

Contributions to defined contribution plans are recognised as an expense as they become payable. Prepaid contributions are recognised as an asset to the extent that a cash refund or a reduction in the future payments is available.

Council participates in a defined benefit plan under the Local Government Superannuation Scheme, however, sufficient information to account for the plan as a defined benefit is not available and therefore Council accounts for its obligations to defined benefit plans on the same basis as its obligations to defined contribution plans, i.e. as an expense when it becomes payable – refer to Note E3-1 for more information.

B3-2 Materials and services

	Notes	2023 \$ '000	2022 \$ '000
Raw materials and consumables		5,328	3,878
Contractor costs		11	19
Audit Fees	F2-1	82	62
Previously other expenses:			
Councillor and Mayoral fees and associated expenses	F1-2	174	163
Advertising		87	35
Bank charges		12	10
Election expenses		–	25
Electricity and heating		166	186
Insurance		334	307
Postage		8	9
Printing and stationery		29	28
Street lighting		73	89
Subscriptions and publications		65	51
Telephone and communications		63	55
Valuation fees		17	16
Water purchases		25	23
Contribution to north western library co-operative		61	61
Training costs (other than salaries and wages)		63	62
Other expenses		1	1
Legal expenses:			
Expenses from leases of low value assets		4	4
Total materials and services		6,603	5,084
Total materials and services		6,603	5,084

Expenses are recorded on an accruals basis as the Council receives the goods or services.

B3-3 Borrowing costs

	2023 \$ '000	2022 \$ '000
(i) Interest bearing liability costs		
Interest on loans	99	103
Total interest bearing liability costs	99	103
Total interest bearing liability costs expensed	99	103
Total borrowing costs expensed	99	103

Accounting policy

Borrowing costs incurred for the construction of any qualifying asset are capitalised during the period of time that is required to complete and prepare the asset for its intended use or sale. Other borrowing costs are expensed as incurred.

B3-4 Depreciation, amortisation and impairment of non-financial assets

	Notes	2023 \$ '000	2022 \$ '000
Depreciation and amortisation			
Plant and equipment		1,075	914
Office equipment		34	41
Furniture and fittings		23	25
Infrastructure:	C1-6		
– Buildings – non-specialised		175	99
– Buildings – specialised		188	165
– Other structures		169	143
– Roads		1,711	1,874
– Bridges		253	206
– Footpaths		42	36
– Stormwater drainage		27	27
– Swimming pools		40	36
– Water supply network		284	261
– Sewerage network		183	144
– Other open space/recreational assets		109	97
Intangible assets	C1-7	24	24
Total gross depreciation and amortisation costs		4,337	4,092
Less: capitalised costs		(98)	(159)
Total depreciation and amortisation costs		4,239	3,933
Total depreciation, amortisation and impairment for non-financial assets		4,239	3,933

Accounting policy

Depreciation and amortisation

Depreciation and amortisation are calculated using the straight line method to allocate their cost, net of their residual values, over their estimated useful lives.

Impairment of non-financial assets

Council assets held at fair value that are not held primarily for their ability to generate net cash flow, and that are deemed to be specialised, are not tested for impairment since these assets are assessed on an annual basis to ensure that the carrying amount is not materially different from fair value and therefore an impairment loss would be captured during this assessment.

Intangible assets not yet available for use, are tested annually for impairment, or more frequently if events or changes in circumstances indicate that they might be impaired.

Other non-financial assets that do not meet the criteria above are tested for impairment whenever events or changes in circumstances indicate that the carrying amount may not be recoverable. An impairment loss is recognised for the amount by which the asset's carrying amount exceeds its recoverable amount. The recoverable amount is the higher of an asset's fair value less costs to sell and value in use.

For the purposes of assessing impairment, assets are grouped at the lowest levels for which there are separately identifiable cash inflows that are largely independent of the cash inflows from other assets or groups of assets (cash-generating units).

Impairment losses for revalued assets are firstly offset against the amount in the revaluation surplus for the class of asset, with only the excess to be recognised in the Income Statement.

B3-5 Other expenses

	2023 \$ '000	2022 \$ '000
Other		
Contributions/levies to other levels of government		
– Emergency services levy (SES)	7	4
– NSW fire and rescue levy	27	24
– NSW rural fire service levy	176	132
– Contribution to Castlereagh Macquarie County Council	114	113
– Other contributions/levies	11	11
Donations, contributions and assistance to other organisations (Section 356)	10	9
Total other	345	293
Total other expenses	345	293

Accounting policy

Other expenses are recorded on an accruals basis when Council has an obligation for the expenses.

Impairment expenses are recognised when identified.

B4 Gains or losses

B4-1 Gain or loss from the disposal, replacement and de-recognition of assets

	Notes	2023 \$ '000	2022 \$ '000
Gain (or loss) on disposal of property (excl. investment property)			
Proceeds from disposal - property assets		–	193
Proceeds from disposal – property		56	–
Less: carrying amount of property assets sold/written off		(1)	(167)
Gain (or loss) on disposal		55	26
Gain (or loss) on disposal of plant and equipment			
	C1-6		
Proceeds from disposal – plant and equipment		295	183
Less: carrying amount of plant and equipment assets sold/written off		(94)	(125)
Gain (or loss) on disposal		201	58
Gain (or loss) on disposal of infrastructure			
	C1-6		
Less: carrying amount of infrastructure assets sold/written off		(216)	(184)
Gain (or loss) on disposal		(216)	(184)
Net gain (or loss) from disposal of assets		40	(100)

Accounting policy

Gains and losses on disposals are determined by comparing proceeds with carrying amount. The gain or loss on sale of an asset is determined when control of the asset has irrevocably passed to the buyer and the asset is de-recognised.

B5 Performance against budget

B5-1 Material budget variations

Council's original budget was adopted by the Council on 23 June 2022 and is not required to be audited. The original projections on which the budget was based have been affected by a number of factors. These include state and federal government decisions, including new grant programs, changing economic activity, environmental factors, and by decisions made by Council.

While these General Purpose Financial Statements include the original budget adopted by Council, the Act requires Council to review its financial budget on a quarterly basis, so it is able to manage the variation between actuals and budget that invariably occur during the year.

Material variations of more than 10% between original budget and actual results or where the variance is considered material by nature are explained below.

Variation Key: **F** = Favourable budget variation, **U** = Unfavourable budget variation.

\$ '000	2023 Budget	2023 Actual	2023 ----- Variance -----	
Revenues				
Rates and annual charges	6,528	6,553	25	0% F
User charges and fees	1,032	2,727	1,695	164% F
Council renegotiated with Transport for New South Wales to undertake road works on State Highway 11 that was not included in the original budget - \$1,608K.				
Other revenues	390	418	28	7% F
Operating grants and contributions	14,535	17,015	2,480	17% F
Council received additional grant funding for roads due to damage from flooding during 2022/23.				
Capital grants and contributions	-	2,916	2,916	∞ F
Council did not initially budget to receive any capital grants during 2022/23, however it was successful receiving grants for Warren Road Upgrade, 2 bridge replacements on the Warren Road, new amenities at Carter Oval and 3 new Cat 1 fire fighting appliances.				
Interest and investment revenue	41	468	427	1,041% F
Council budgeted very conservatively on an interest rate of 0.70% based on prior years, the actual average rate of interest received was 3.25%.				
Net gains from disposal of assets	-	40	40	∞ F
Warren Shire Council does not budget for nett gains or losses on disposal of assets.				
Other income	103	118	15	15% F
Expenses				
Employee benefits and on-costs	6,567	7,015	(448)	(7)% U
Materials and services	6,566	6,603	(37)	(1)% U
Borrowing costs	99	99	-	0% F
Depreciation, amortisation and impairment of non-financial assets	4,216	4,239	(23)	(1)% U
Other expenses	279	345	(66)	(24)% U
The additional other expenses is due to the larger than anticipated contribution to the NSW Rural Fire Services.				

B5-1 Material budget variations (continued)

\$ '000	2023 Budget	2023 Actual	2023 ----- Variance -----	
Statement of cash flows				
Cash flows from operating activities	9,847	12,737	2,890	29% F
The favourable result of \$2,890K was due to Council renegotiating the contract with Transport for New South Wales for roadworks on State Highway 11 - \$1,608K and increase grants for flood damage received.				
Cash flows from investing activities	(9,440)	(7,885)	1,555	(16)% F
Council did not undertake the budgeted capital works program due to the ongoing flood events disrupting the works schedule.				
Cash flows from financing activities	(159)	(159)	-	0% F

C Financial position

C1 Assets we manage

C1-1 Cash and cash equivalents

	2023 \$ '000	2022 \$ '000
Cash assets		
Cash on hand and at bank	11,203	2,048
Cash equivalent assets		
– Deposits at call	223	217
– Short-term deposits	6,042	10,510
Total cash and cash equivalents	17,468	12,775

Reconciliation of cash and cash equivalents

Total cash and cash equivalents per Statement of Financial Position	17,468	12,775
Balance as per the Statement of Cash Flows	17,468	12,775

Accounting policy

For Statement of Cash Flow presentation purposes, cash and cash equivalents include: cash on hand; deposits held at call with financial institutions; other short-term, highly liquid investments with original maturities of three months or less that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value; and bank overdrafts. Bank overdrafts are shown within borrowings in current liabilities on the Statement of Financial Position.

C1-2 Financial investments

Nil

C1-3 Restricted and allocated cash, cash equivalents and investments

	2023 \$ '000	2022 \$ '000
(a) Externally restricted cash, cash equivalents and investments		
Total cash, cash equivalents and investments	17,468	12,775
Less: Externally restricted cash, cash equivalents and investments	<u>(11,262)</u>	<u>(6,611)</u>
Cash, cash equivalents and investments not subject to external restrictions	6,206	6,164
External restrictions		
External restrictions – included in liabilities		
External restrictions included in cash, cash equivalents and investments above comprise:		
Cwma roadside mapping	7	7
Specific purpose unexpended grants – general fund	<u>3,851</u>	<u>3,401</u>
External restrictions – included in liabilities	3,858	3,408
External restrictions – other		
External restrictions included in cash, cash equivalents and investments above comprise:		
Transport for NSW contributions	420	230
Other Contributions - Library	6	6
Specific purpose unexpended grants (recognised as revenue) – general fund	3,992	75
Water fund	817	745
Sewer fund	2,013	1,897
Domestic waste management	<u>156</u>	<u>250</u>
External restrictions – other	7,404	3,203
Total external restrictions	11,262	6,611

Cash, cash equivalents and investments subject to external restrictions are those which are only available for specific use by Council due to a restriction placed by legislation or third-party contractual agreement.

C1-3 Restricted and allocated cash, cash equivalents and investments (continued)

	2023 \$ '000	2022 \$ '000
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(b) Internal allocations

Cash, cash equivalents and investments not subject to external restrictions	6,206	6,164
Less: Internally restricted cash, cash equivalents and investments	<u>(5,682)</u>	<u>(5,664)</u>
Unrestricted and unallocated cash, cash equivalents and investments	524	500

Internal allocations

At 30 June, Council has internally allocated funds to the following:

Plant and vehicle replacement	-	934
Infrastructure replacement	1,456	200
Employees leave entitlement	400	400
Roadworks	-	215
Bridgeworks	-	85
Risk management, whs and insurance	-	101
Specific maintenance and repair	-	32
Specific programs	-	982
CBD improvements	-	53
Prepaid financial assistance grant	3,826	2,532
Other	-	130
Total internal allocations	5,682	5,664

Cash, cash equivalents and investments not subject to external restrictions may be internally allocated by resolution or policy of the elected Council.

	2023 \$ '000	2022 \$ '000
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(c) Unrestricted and unallocated

Unrestricted and unallocated cash, cash equivalents and investments	524	500
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C1-4 Receivables

	2023 Current \$ '000	2023 Non-current \$ '000	2022 Current \$ '000	2022 Non-current \$ '000
Rates and annual charges	312	186	167	158
Interest and extra charges	27	18	18	18
User charges and fees	782	52	229	47
Accrued revenues				
– Interest on investments	24	–	13	–
– Other income accruals	4	–	1	–
Deferred debtors	4	–	11	4
Government grants and subsidies	4,797	–	2,760	–
Net GST receivable	479	–	–	–
Other debtors	–	–	150	–
Total	6,429	256	3,349	227
Less: provision for impairment				
User charges and fees	(19)	–	(19)	–
Total provision for impairment – receivables	(19)	–	(19)	–
Total net receivables	6,410	256	3,330	227
Externally restricted receivables				
Water supply				
– Specific purpose grants	87	–	54	–
– Rates and availability charges	47	39	31	31
– Other	145	54	100	49
Sewerage services				
– Rates and availability charges	80	45	32	36
– Other	57	7	23	7
Domestic waste management	58	25	35	18
Total external restrictions	474	170	275	141
Unrestricted receivables	5,936	86	3,055	86
Total net receivables	6,410	256	3,330	227

Accounting policy

Receivables are included in current assets, except for those with maturities greater than 12 months after the reporting date which are classified as non-current assets.

Receivables are recognised initially at fair value and subsequently measured at amortised cost using the effective interest method, less provision for impairment. Receivables are generally due for settlement within 30 days.

Cash flows relating to short-term receivables are not discounted if the effect of discounting is immaterial.

Impairment

Impairment of financial assets measured at amortised cost is recognised on an expected credit loss (ECL) basis.

When determining whether the credit risk of a financial asset has increased significantly since initial recognition, and when estimating ECL, the Council considers reasonable and supportable information that is relevant and available without undue cost or effort. This includes both quantitative and qualitative information and analysis based on Council's historical experience and informed credit assessment, and including forward-looking information.

When considering the ECL for rates debtors, Council takes into account that unpaid rates represent a charge against the rateable property that will be recovered when the property is next sold. For non-rates debtors, Council uses the presumption that an asset which is more than 30 days past due has seen a significant increase in credit risk.

C1-4 Receivables (continued)

The Council uses the presentation that a financial asset is in default when:

- the other party is unlikely to pay its credit obligations to the Council in full, without recourse by the Council to actions such as realising security (if any is held) or
- the financial assets (for non-rates debtors) are more than 90 days past due.

Credit losses are measured as the present value of the difference between the cash flows due to the entity in accordance with the contract, and the cash flows expected to be received. This is applied using a probability weighted approach.

On initial recognition of the asset, an estimate of the expected credit losses for the next 12 months is recognised. Where the asset has experienced significant increase in credit risk then the lifetime losses are estimated and recognised.

Council uses the simplified approach for trade receivables where the expected lifetime credit losses are recognised on day 1.

There has been no change in the estimation techniques or significant assumptions made during the current reporting period.

The Council writes off a trade receivable when there is information indicating that the debtor is in severe financial difficulty and there is no realistic prospect of recovery, e.g. when the debtor has been placed under liquidation or has entered into bankruptcy proceedings, or when the receivables are over 5 years past due, whichever occurs first.

Where the Council renegotiates the terms of receivables due from certain customers, the new expected cash flows are discounted at the original effective interest rate and any resulting difference to the carrying value is recognised in profit or loss.

Rates and annual charges outstanding are secured against the property.

C1-5 Inventories

	2023 Current \$ '000	2023 Non-current \$ '000	2022 Current \$ '000	2022 Non-current \$ '000
(i) Inventories at cost				
Real estate for resale	145	-	145	-
Stores and materials	317	-	221	-
Trading stock	226	-	231	-
Loose tools	162	-	158	-
Total inventories at cost	850	-	755	-
Total inventories	850	-	755	-

(ii) Other disclosures

	2023 Current \$ '000	2023 Non-current \$ '000	2022 Current \$ '000	2022 Non-current \$ '000
(a) Details for real estate development				
Industrial/commercial	92	-	92	-
Other properties	53	-	53	-
Total real estate for resale	145	-	145	-

(Valued at the lower of cost and net realisable value)

Represented by:

Acquisition costs	145	-	145	-
Total costs	145	-	145	-
Total real estate for resale	145	-	145	-

Movements:

Real estate assets at beginning of the year	145	-	145	-
Total real estate for resale	145	-	145	-

(b) Current inventories not anticipated to be settled within the next 12 months

The following inventories and other assets, even though classified as current are not expected to be recovered in the next 12 months;

	2023 \$ '000	2022 \$ '000
Real estate for resale	126	126
Trading Stock	192	215
	318	341

C1-5 Inventories (continued)

Accounting policy

Raw materials and stores, work in progress and finished goods

Raw materials and stores, work in progress and finished goods are stated at the lower of cost and net realisable value. Costs are assigned to individual items of inventory on the basis of weighted average costs. Costs of purchased inventory are determined after deducting rebates and discounts. Net realisable value is the estimated selling price in the ordinary course of business less the estimated costs of completion and the estimated costs necessary to make the sale.

Land held for resale

Land held for resale is stated at the lower of cost and net realisable value. Cost is assigned by specific identification and includes the cost of acquisition, and development and borrowing costs during development. When development is completed, borrowing costs and other holding charges are expensed as incurred.

Borrowing costs included in the cost of land held for resale are those costs that would have been avoided if the expenditure on the acquisition and development of the land had not been made. Borrowing costs incurred while active development is interrupted for extended periods are recognised as expenses.

C1-6 Infrastructure, property, plant and equipment

By aggregated asset class	At 1 July 2022			Asset movements during the reporting period					At 30 June 2023		
	Gross carrying amount	Accumulated depreciation and impairment	Net carrying amount	Additions renewals ¹	Additions new assets	Carrying value of disposals	Depreciation expense	Revaluation decrements to equity (ARR)	Gross carrying amount	Accumulated depreciation and impairment	Net carrying amount
	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000
Capital work in progress	19,126	–	19,126	3,927	1,459	–	–	–	24,512	–	24,512
Plant and equipment	11,024	(7,292)	3,732	1,577	1,209	(94)	(1,075)	–	13,253	(7,904)	5,349
Office equipment	373	(285)	88	16	–	–	(34)	–	388	(318)	70
Furniture and fittings	290	(167)	123	–	–	–	(23)	–	290	(190)	100
Land:											
– Operational land	1,859	–	1,859	–	–	(1)	–	430	2,288	–	2,288
– Community land	180	–	180	–	–	–	–	7	187	–	187
– Crown land	1,175	–	1,175	–	–	–	–	112	1,287	–	1,287
Infrastructure:											
– Buildings – non-specialised	10,996	(3,500)	7,496	–	–	–	(175)	1,744	13,065	(4,000)	9,065
– Buildings – specialised	14,513	(5,176)	9,337	22	–	–	(188)	2,062	16,966	(5,733)	11,233
– Other structures	14,612	(7,438)	7,174	–	–	–	(169)	391	15,430	(8,034)	7,396
– Roads	181,924	(57,347)	124,577	1,312	17	(216)	(1,711)	8,821	194,887	(62,087)	132,800
– Bridges	22,789	(6,835)	15,954	–	–	–	(253)	911	24,082	(7,470)	16,612
– Footpaths	4,283	(1,712)	2,571	–	–	–	(42)	127	4,497	(1,841)	2,656
– Stormwater drainage	4,768	(2,106)	2,662	–	–	–	(27)	261	5,233	(2,337)	2,896
– Water supply network	19,090	(10,218)	8,872	–	–	–	(284)	661	20,561	(11,312)	9,249
– Sewerage network	16,282	(10,504)	5,778	–	–	–	(183)	431	17,538	(11,512)	6,026
– Swimming pools	1,811	(141)	1,670	–	12	–	(40)	99	1,933	(192)	1,741
– Other open space/recreational assets	4,727	(1,888)	2,839	–	–	–	(109)	164	5,012	(2,118)	2,894
Total infrastructure, property, plant and equipment	329,822	(114,609)	215,213	6,854	2,697	(311)	(4,313)	16,221	361,409	(125,048)	236,361

(1) Renewals are defined as the replacement of existing assets (as opposed to the acquisition of new assets).

C1-6 Infrastructure, property, plant and equipment (continued)

	At 1 July 2021			Asset movements during the reporting period							At 30 June 2022		
	Gross carrying amount	Accumulated depreciation and impairment	Net carrying amount	Additions renewals ¹	Additions new assets	Carrying value of disposals	Depreciation expense	WIP transfers	Revaluation decrements to equity (ARR)	Revaluation increments to equity (ARR)	Gross carrying amount	Accumulated depreciation and impairment	Net carrying amount
By aggregated asset class	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000
Capital work in progress	15,103	–	15,103	6,071	725	–	–	(2,773)	–	–	19,126	–	19,126
Plant and equipment	10,214	(6,551)	3,663	1,018	26	(126)	(914)	65	–	–	11,024	(7,292)	3,732
Office equipment	349	(246)	103	26	–	–	(41)	–	–	–	373	(285)	88
Furniture and fittings	268	(142)	126	8	14	–	(25)	–	–	–	290	(167)	123
Land:													
– Operational land	1,859	–	1,859	–	–	–	–	–	–	–	1,859	–	1,859
– Community land	180	–	180	–	–	–	–	–	–	–	180	–	180
– Crown land	1,175	–	1,175	–	–	–	–	–	–	–	1,175	–	1,175
Infrastructure:													
– Buildings – non-specialised	7,816	(2,989)	4,827	138	–	(166)	(99)	1,982	–	814	10,996	(3,500)	7,496
– Buildings – specialised	12,408	(4,298)	8,110	24	–	–	(165)	–	–	1,368	14,513	(5,176)	9,337
– Other structures	12,530	(6,287)	6,243	1	–	–	(143)	59	–	1,014	14,612	(7,438)	7,174
– Roads	162,385	(50,612)	111,773	1,909	271	(184)	(1,874)	667	–	12,015	181,924	(57,347)	124,577
– Bridges	20,580	(5,986)	14,594	–	–	–	(206)	–	–	1,566	22,789	(6,835)	15,954
– Footpaths	3,866	(1,514)	2,352	–	–	–	(36)	–	–	255	4,283	(1,712)	2,571
– Stormwater drainage	4,768	(2,079)	2,689	–	–	–	(27)	–	–	–	4,768	(2,106)	2,662
– Water supply network	18,253	(9,393)	8,860	25	–	–	(261)	–	–	248	19,090	(10,218)	8,872
– Sewerage network	14,456	(7,243)	7,213	–	–	–	(144)	–	(1,291)	–	16,282	(10,504)	5,778
– Swimming pools	1,554	(1)	1,553	–	–	–	(36)	–	–	153	1,811	(141)	1,670
– Other open space/recreational assets	4,127	(1,552)	2,575	26	–	–	(97)	–	–	335	4,727	(1,888)	2,839
Total infrastructure, property, plant and equipment	291,891	(98,893)	192,998	9,246	1,036	(476)	(4,068)	–	(1,291)	17,768	329,822	(114,609)	215,213

(1) Renewals are defined as the replacement of existing assets (as opposed to the acquisition of new assets).

C1-6 Infrastructure, property, plant and equipment (continued)

Accounting policy

Infrastructure, property, plant and equipment are held at fair value. Independent comprehensive valuations are performed at least every five years, however the carrying amount of assets is assessed by Council at each reporting date to confirm that it is not materially different from current fair value.

Water and sewerage network assets are indexed at each reporting period in accordance with the Rates Reference Manual issued by Department of Industry, Planning and Environment.

Increases in the carrying amounts arising on revaluation are credited to the revaluation reserve. To the extent that the increase reverses a decrease previously recognising profit or loss relating to that asset class, the increase is first recognised as profit or loss. Decreases that reverse previous increases of assets in the same class are first charged against revaluation reserves directly in equity to the extent of the remaining reserve attributable to the class; all other decreases are charged to the Income Statement.

Subsequent costs are included in the asset's carrying amount or recognised as a separate asset, as appropriate, only when it is probable that future economic benefits associated with the item will flow to Council and the cost of the item can be measured reliably. All other repairs and maintenance are charged to the Income Statement during the financial period in which they are incurred.

When infrastructure, property, plant and equipment are acquired by Council for nil or nominal consideration, the assets are initially recognised at their fair value at acquisition date.

Land is not depreciated. The property, plant and equipment acquired under finance leases is depreciated over the asset's useful life or over the shorter of the asset's useful life and the lease term if there is no reasonable certainty that the Council will obtain ownership at the end of the lease term. Depreciation on other assets is calculated using the straight-line method to allocate their cost, net of their residual values, over their estimated useful lives as follows:

Plant and equipment	Years	Other equipment	Years
Office equipment	5 to 10	Playground equipment	5 to 15
Office furniture	10 to 20	Benches, seats etc.	10 to 20
Computer equipment	3 to 5		
Vehicles	5 to 8	Buildings	
Heavy plant/road making equipment	5 to 8	Buildings: masonry	50 to 100
Other plant and equipment	5 to 15	Buildings: other	20 to 100
		Stormwater assets	
Water and sewer assets		Drains	80 to 100
Reservoirs	100	Culverts	50 to 80
Bores	50		
Reticulation pipes: PVC	80		
Reticulation pipes: other	25 to 75		
Pumps and telemetry	15 to 20		
		Other infrastructure assets	
Transportation assets		Swimming pools	50
Sealed roads: surface	25	Other open space/recreation assets	20 to 50
Sealed roads: pavement	60		
Unsealed roads: pavement	30		
Road: formation	100	Other open space/recreational assets	20
Bridge: concrete	100	Other infrastructure	20
Bridge: other	50		
Kerb, gutter and footpaths	80		

The assets' residual values and useful lives are reviewed, and adjusted if appropriate, at each reporting date.

Land under roads

Land under roads is land under roadways and road reserves including land under footpaths, nature strips and median strips.

Council has elected not to recognise land under roads acquired before 1 July 2008. Land under roads acquired after 1 July 2008 is recognised in accordance with the IPPE accounting policy.

Crown reserves

Crown reserves under Council's care and control are recognised as assets of the Council. While ownership of the reserves remains with the Crown, Council retains operational control of the reserves and is responsible for their maintenance and use in accordance with the specific purposes to which the reserves are dedicated.

C1-6 Infrastructure, property, plant and equipment (continued)

Improvements on Crown reserves are also recorded as assets, while maintenance costs incurred by Council and revenues relating to the reserves are recognised within Council's Income Statement.

Rural Fire Service assets

Under Section 119 of the *Rural Fire Services Act 1997 (NSW)*, "all firefighting equipment purchased or constructed wholly or from money to the credit of the Fund is to be vested in the council of the area for or on behalf of which the firefighting equipment has been purchased or constructed".

These Rural Fire Service assets are recognised as assets of the Council in these financial statements.

Externally restricted infrastructure, property, plant and equipment

	as at 30/06/23			as at 30/06/22		
	Gross carrying amount \$ '000	Accumulated depn. and impairment \$ '000	Net carrying amount \$ '000	Gross carrying amount \$ '000	Accumulated depn. and impairment \$ '000	Net carrying amount \$ '000
Water supply						
WIP	1,673	–	1,673	1,492	–	1,492
Plant and equipment	265	225	40	265	211	54
Land						
– Operational land	178	–	178	125	–	125
– Community land	11	–	11	10	–	10
Other structures	98	45	53	93	41	52
Infrastructure	20,561	11,312	9,249	19,090	10,218	8,872
Total water supply	22,786	11,582	11,204	21,075	10,470	10,605
Sewerage services						
WIP	6,824	–	6,824	6,812	–	6,812
Plant and equipment	347	304	43	347	284	63
Land						
– Operational land	199	–	199	190	–	190
– Community land	78	–	78	75	–	75
Other structures	21	7	14	20	6	14
Infrastructure	17,538	11,512	6,026	16,282	10,504	5,778
Total sewerage services	25,007	11,823	13,184	23,726	10,794	12,932
Domestic waste management						
Land						
– Operational land	174	–	174	105	–	105
Total domestic waste management	174	–	174	105	–	105
Total restricted infrastructure, property, plant and equipment	47,967	23,405	24,562	44,906	21,264	23,642

C1-7 Intangible assets

Intangible assets are as follows:

	2023 \$ '000	2022 \$ '000
Software		
Opening values at 1 July		
Gross book value	121	121
Accumulated amortisation	(97)	(73)
Net book value – opening balance	24	48
Movements for the year		
Amortisation charges	(24)	(24)
Closing values at 30 June		
Gross book value	121	121
Accumulated amortisation	(121)	(97)
Total software – net book value	–	24
Total intangible assets – net book value	–	24

Accounting policy

IT development and software

Software development costs include only those costs directly attributable to the development phase (including external direct costs of materials and services, direct payroll, and payroll-related costs of employees' time spent on the project) and are only recognised following completion of technical feasibility, and where the Council has an intention and ability to use the asset. Amortisation is calculated on a straight-line basis over periods generally ranging from three to five years.

C2 Leasing activities

C2-1 Council as a lessor

Operating leases

Council leases out a number of properties to employees, business and community groups; these leases have been classified as operating leases for financial reporting purposes and the assets are included in the Statement of Financial Position as:

– property, plant and equipment – where the rental is incidental, or the asset is held to meet Councils service delivery objective (refer note C1-6).

	2023 \$ '000	2022 \$ '000
--	-----------------	-----------------

The amounts recognised in the Income Statement relating to operating leases where Council is a lessor are shown below

Operating lease expenses

(i) Assets held as property, plant and equipment

Council provides operating leases on Council buildings for the purpose of staff housing, medical and aged care services to the Warren Shire Community, the table below relates to operating leases on assets disclosed in C1-6.

Lease income (excluding variable lease payments not dependent on an index or rate)	105	125
Total income relating to operating leases for Council assets	105	125

Accounting policy

When Council is a lessor, the lease is classified as either an operating or finance lease at inception date, based on whether substantially all of the risks and rewards incidental to ownership of the asset have been transferred to the lessee. If the risks and rewards have been transferred then the lease is classified as a finance lease, otherwise it is an operating lease.

When Council has a sub-lease over an asset and is the intermediate lessor then the head lease and sub-lease are accounted for separately. The classification of the sub-lease is based on the right-of-use asset which arises from the head lease rather than the useful life of the underlying asset.

If the lease contains lease and non-lease components, the non-lease components are accounted for in accordance with AASB 15 *Revenue from Contracts with Customers*.

The lease income is recognised on a straight-line basis over the lease term for an operating lease and as finance income using amortised cost basis for finance leases.

C3 Liabilities of Council

C3-1 Payables

	2023 Current \$ '000	2023 Non-current \$ '000	2022 Current \$ '000	2022 Non-current \$ '000
Goods and services – operating expenditure	906	–	287	–
Goods and services – capital expenditure	346	–	349	–
Accrued expenses:				
– Salaries and wages	160	–	162	–
– Other expenditure accruals	55	–	91	–
Sundry deposits	43	–	34	–
Other	27	–	21	–
Government departments and agencies	17	–	17	–
Prepaid rates	217	–	177	–
Total payables	1,771	–	1,138	–

Payables relating to restricted assets

	2023 Current \$ '000	2023 Non-current \$ '000	2022 Current \$ '000	2022 Non-current \$ '000
Externally restricted assets				
Water	24	–	21	–
Payables relating to externally restricted assets	24	–	21	–
Total payables relating to restricted assets	24	–	21	–
Total payables relating to unrestricted assets	1,747	–	1,117	–
Total payables	1,771	–	1,138	–

Accounting policy

Council measures all financial liabilities initially at fair value less transaction costs, subsequently financial liabilities are measured at amortised cost using the effective interest rate method.

Payables

Payables represent liabilities for goods and services provided to Council prior to the end of financial year that are unpaid. The amounts are unsecured and are usually paid within 30 days of recognition.

C3-2 Contract Liabilities

	Notes	2023 Current \$ '000	2023 Non-current \$ '000	2022 Current \$ '000	2022 Non-current \$ '000
Grants and contributions received in advance:					
Unexpended capital grants (to construct Council controlled assets)	(i)	3,851	–	3,402	–
Total grants received in advance		3,851	–	3,402	–
User fees and charges received in advance:					
Other	(ii)	30	–	26	–
Total user fees and charges received in advance		30	–	26	–
Total contract liabilities		3,881	–	3,428	–

Notes

(i) Council has received funding to construct assets including sporting facilities, bridges, library and other infrastructure. The funds received are under an enforceable contract which require Council to construct an identified asset which will be under Council's control on completion. The revenue is recognised as Council constructs the asset and the contract liability reflects the funding received which cannot yet be recognised as revenue. The revenue is expected to be recognised in the next 12 months.

(ii) Upfront membership fees for the gym do not meet the definition of a performance obligation and therefore the funds received are recorded as a contract liability on receipt and recognised as revenue over the expected average membership life.

Contract liabilities relating to restricted assets

	2023 Current \$ '000	2023 Non-current \$ '000	2022 Current \$ '000	2022 Non-current \$ '000
Externally restricted assets				
Unspent grants held as contract liabilities (excl. Water & Sewer)	3,851	–	3,402	–
Contract liabilities relating to externally restricted assets	3,851	–	3,402	–
Total contract liabilities relating to restricted assets	3,851	–	3,402	–
Total contract liabilities relating to unrestricted assets	30	–	26	–
Total contract liabilities	3,881	–	3,428	–

Revenue recognised that was included in the contract liability balance at the beginning of the period

	2023 \$ '000	2022 \$ '000
Grants and contributions received in advance:		
Operating grants (received prior to performance obligation being satisfied)	1,328	1,358
User fees and charges received in advance:		
Other	30	26
Total revenue recognised that was included in the contract liability balance at the beginning of the period	1,358	1,384

C3-2 Contract Liabilities (continued)

Significant changes in contract liabilities

Council received 3 grants totalling \$4,156K in the last 4 months of the financial year for capital works projects that were not able to be undertaken due to the lack of resources available at the time.

Accounting policy

Contract liabilities are recorded when consideration is received from a customer / fund provider prior to Council transferring a good or service to the customer, Council presents the funds which exceed revenue recognised as a contract liability.

C3-3 Borrowings

	2023 Current \$ '000	2023 Non-current \$ '000	2022 Current \$ '000	2022 Non-current \$ '000
Loans – secured ¹	163	3,523	157	3,688
Total borrowings	163	3,523	157	3,688

(1) Loans are secured over the general rating income of Council.

Disclosures on liability interest rate risk exposures, fair value disclosures and security can be found in Note E1-1.

Borrowings relating to restricted assets

	2023 Current \$ '000	2023 Non-current \$ '000	2022 Current \$ '000	2022 Non-current \$ '000
Externally restricted assets				
Water	31	661	29	692
Sewer	102	2,202	99	2,304
Borrowings relating to externally restricted assets	133	2,863	128	2,996
Total borrowings relating to restricted assets	133	2,863	128	2,996
Total borrowings relating to unrestricted assets	30	660	29	692
Total borrowings	163	3,523	157	3,688

(a) Changes in liabilities arising from financing activities

	2022		Non-cash movements				2023
	Opening Balance \$ '000	Cash flows \$ '000	Acquisition \$ '000	Fair value changes \$ '000	Acquisition due to change in accounting policy \$ '000	Other non-cash movement \$ '000	Closing balance \$ '000
Loans – secured	3,845	(159)	–	–	–	–	3,686
Total liabilities from financing activities	3,845	(159)	–	–	–	–	3,686

	2021		Non-cash movements				2022
	Opening Balance \$ '000	Cash flows \$ '000	Acquisition \$ '000	Fair value changes \$ '000	Acquisition due to change in accounting policy \$ '000	Other non-cash movement \$ '000	Closing balance \$ '000
Loans – secured	4,000	(155)	–	–	–	–	3,845
Total liabilities from financing activities	4,000	(155)	–	–	–	–	3,845

C3-3 Borrowings (continued)

(b) Financing arrangements

	2023 \$ '000	2022 \$ '000
Total facilities		
Bank overdraft facilities ¹	500	500
Credit cards/purchase cards	25	25
Total financing arrangements	525	525
Drawn facilities		
– Credit cards/purchase cards	6	5
Total drawn financing arrangements	6	5

(1) The bank overdraft facility may be drawn at any time and may be terminated by the bank without notice.

Accounting policy

Council measures all financial liabilities initially at fair value less transaction costs, subsequently financial liabilities are measured at amortised cost using the effective interest rate method.

Fees paid on the establishment of loan facilities are recognised as transaction costs of the loan to the extent that it is probable that some or all of the facility will be drawn down.

Borrowings are removed from the Statement of Financial Position when the obligation specified in the contract is discharged, cancelled or expired. The difference between the carrying amount of a financial liability that has been extinguished or transferred to another party and the consideration paid, including any non-cash assets transferred or liabilities assumed, is recognised in other income or borrowing costs.

C3-4 Employee benefit provisions

	2023 Current \$ '000	2023 Non-current \$ '000	2022 Current \$ '000	2022 Non-current \$ '000
Annual leave	453	–	493	–
Long service leave	938	63	941	63
Total employee benefit provisions	1,391	63	1,434	63

Employee benefit provisions relating to restricted assets

Externally restricted assets

Water	4	1	6	3
Sewer	34	–	45	–
Employee benefit provisions relating to externally restricted assets	38	1	51	3
Total employee benefit provisions relating to restricted assets	38	1	51	3
Total employee benefit provisions relating to unrestricted assets	1,353	62	1,383	60
Total employee benefit provisions	1,391	63	1,434	63

Current employee benefit provisions not anticipated to be settled within the next twelve months

	2023 \$ '000	2022 \$ '000
The following provisions, even though classified as current, are not expected to be settled in the next 12 months.		
Provisions – employees benefits	763	913
	763	913

Description of and movements in provisions

	ELE provisions		
	Annual leave \$ '000	Long service leave \$ '000	Total \$ '000
2023			
At beginning of year	493	1,004	1,497
Additional provisions	402	158	560
Amounts used (payments)	(443)	(165)	(608)
Remeasurement effects	1	4	5
Total ELE provisions at end of year	453	1,001	1,454
2022			
At beginning of year	488	1,053	1,541
Additional provisions	408	40	448
Amounts used (payments)	(403)	(86)	(489)
Remeasurement effects	–	(3)	(3)
Total ELE provisions at end of year	493	1,004	1,497

Accounting policy

Employee benefit provisions are presented as current liabilities in the Statement of Financial Position if Council does not have an unconditional right to defer settlement for at least 12 months after the reporting date, regardless of when the actual

C3-4 Employee benefit provisions (continued)

settlement is expected to occur and therefore all annual leave and vested long service leave (or that which vests within 12 months) is presented as current.

Short-term obligations

Liabilities for wages and salaries (including non-monetary benefits, annual leave and accumulating sick leave expected to be wholly settled within 12 months after the end of the period in which the employees render the related service) are recognised in respect of employees' services up to the end of the reporting period and are measured at the amounts expected to be paid when the liabilities are settled. The liability for annual leave and accumulating sick leave is recognised in the provision for employee benefits. All other short-term employee benefit obligations are presented as payables.

Other long-term employee benefit obligations

The liability for long-service leave and annual leave that is not expected to be wholly settled within 12 months after the end of the period in which the employees render the related service is recognised in the provision for employee benefits and measured as the present value of expected future payments to be made in respect of services provided by employees up to the end of the reporting period using the projected unit credit method. Consideration is given to expected future wage and salary levels, experience of employee departures, and periods of service. Expected future payments are discounted using market yields at the end of the reporting period on national government bonds with terms to maturity and currency that match, as closely as possible, the estimated future cash outflows.

On-costs

The employee benefit provisions include the aggregate on-cost liabilities that will arise when payment of current employee benefits is made in future periods.

These amounts include superannuation, payroll tax and workers compensation expenses which will be payable upon the future payment of certain leave liabilities which employees are entitled to at the reporting period.

C4 Reserves

C4-1 Nature and purpose of reserves

IPPE Revaluation reserve

The infrastructure, property, plant and equipment (IPPE) revaluation reserve is used to record increments and decrements in the revaluation of infrastructure, property, plant and equipment.

D Council structure

D1 Results by fund

General fund refers to all Council activities other than water and sewer. All amounts disclosed in this note are gross i.e. inclusive of internal charges and recoveries made between the funds. Assets and liabilities shown in the water and sewer columns are restricted for use for these activities.

D1-1 Income Statement by fund

	General 2023 \$ '000	Water 2023 \$ '000	Sewer 2023 \$ '000
Income from continuing operations			
Rates and annual charges	5,427	570	556
User charges and fees	2,267	393	67
Interest and investment revenue	369	31	68
Other revenues	418	–	–
Grants and contributions provided for operating purposes	16,998	9	8
Grants and contributions provided for capital purposes	2,883	33	–
Net gains from disposal of assets	40	–	–
Other income	118	–	–
Total income from continuing operations	28,520	1,036	699
Expenses from continuing operations			
Employee benefits and on-costs	6,571	264	180
Materials and services	6,123	358	122
Borrowing costs	18	19	62
Depreciation, amortisation and impairment of non-financial assets	3,734	301	204
Other expenses	335	4	6
Total expenses from continuing operations	16,781	946	574
Operating result from continuing operations	11,739	90	125
Net operating result for the year	11,739	90	125
Net operating result attributable to each council fund	11,739	90	125
Net operating result for the year before grants and contributions provided for capital purposes	8,856	57	125

D1-2 Statement of Financial Position by fund

	General 2023 \$ '000	Water 2023 \$ '000	Sewer 2023 \$ '000
ASSETS			
Current assets			
Cash and cash equivalents	14,638	817	2,013
Receivables	5,994	279	137
Inventories	850	–	–
Other	38	–	–
Total current assets	21,520	1,096	2,150
Non-current assets			
Receivables	111	93	52
Infrastructure, property, plant and equipment	211,973	11,204	13,184
Investments accounted for using the equity method	88	–	–
Total non-current assets	212,172	11,297	13,236
Total assets	233,692	12,393	15,386
LIABILITIES			
Current liabilities			
Payables	1,747	24	–
Contract liabilities	3,881	–	–
Borrowings	30	31	102
Employee benefit provision	1,353	4	34
Total current liabilities	7,011	59	136
Non-current liabilities			
Borrowings	660	661	2,202
Employee benefit provision	62	1	–
Total non-current liabilities	722	662	2,202
Total liabilities	7,733	721	2,338
Net assets	225,959	11,672	13,048
EQUITY			
Accumulated surplus	117,752	6,480	7,460
Revaluation reserves	108,207	5,192	5,588
Council equity interest	225,959	11,672	13,048
Total equity	225,959	11,672	13,048

D2 Interests in other entities

D2-1 Subsidiaries

Council has no interest in any controlled entities (subsidiaries).

	Council's share of net assets	
	2023 \$ '000	2022 \$ '000
Council's share of net assets		
Net share of interests in joint ventures and associates using the equity method – assets		
Joint ventures	88	75
Total net share of interests in joint ventures and associates using the equity method – assets	88	75
Total Council's share of net assets	88	75

D2-2 Interests in joint arrangements

Net carrying amounts – Council's share

	Place of business	Nature of relationship	Interest in ownership		2023	2022
			2023	2022	\$ '000	\$ '000
North Western Library Co-operative	WarrenJoint Venture	Joint Venture	25.0%	25.0%	88	75
Total carrying amounts					88	75

North Western Library Co-operative

Joint purchasing of books and e-resources

Material joint ventures

Council has incorporated the following joint venture into it's consolidated financial statements.

Details

	Principal activity	Measurement method
North Western Library Co-operative	Joint purchasing of books and e-resources	At cost

Relevant interests and fair values

	Interest in outputs		Proportion of voting power	
	2023	2022	2023	2022
North Western Library Co-operative	25.0%	25.0%	25.0%	25.0%

D2-2 Interests in joint arrangements (continued)

Summarised financial information for joint ventures

	North Western Library Co-operative	
	2023 \$ '000	2022 \$ '000
Statement of financial position		
Current assets		
Cash and cash equivalents	100	44
Non-current assets		
	254	257
Net assets	354	301
Statement of comprehensive income		
Income	259	255
Depreciation and amortisation	(81)	(70)
Other expenses	(124)	(167)
Profit/(loss) from continuing operations	54	18
Profit/(loss) for the period	54	18
Total comprehensive income	54	18
Share of income – Council (%)	25.0%	25.0%
Profit/(loss) – Council (\$)	13	5
Total comprehensive income – Council (\$)	13	5
Summarised Statement of cash flows		
Cash flows from operating activities	135	88
Cash flows from investing activities	(79)	(61)
Net increase (decrease) in cash and cash equivalents	56	27
Reconciliation of the carrying amount		
Opening net assets (1 July)	299	281
Profit/(loss) for the period	54	18
Closing net assets	353	299
Council's share of net assets (%)	25.0%	25.0%
Council's share of net assets (\$)	89	75

County Councils

Council is a member of the Castlereagh Macquarie County Council, a body corporate established under the Local Government Act 1993 (NSW) to control noxious weeds. Council is one of five constituent council members and does not control the County Council. Accordingly, the County Council has not been consolidated in the financial statements.

D2-3 Subsidiaries, joint arrangements and associates not recognised

Orana Joint Organisation

Warren Shire Council is a member of the Orana Joint Organisation along with Bogan, Gilgandra, Narromine, Mid-Western and Warrumbungle Shire Councils.

The principal functions of the Orana Joint Organisation is to:

- establish strategic regional priorities for the Joint Organisation area and develop strategies and plans for delivering these priorities.
- provide regional leadership for the Joint Organisation area and to be an advocate for strategic regional priorities.
- identify and take up opportunities for intergovernmental cooperation on matters relating to the Joint Organisation area.

Other services, functions or types of functions the Orana Joint Organisation will undertake are:

- to provide support for the operations of its Member Councils aimed at strengthening local government in its Joint Organisation area.

All members of the Orana Joint Organisation resolved to resign from the organisation and request the Minister for Local Government to dissolve the Orana JO, to date no formal response to that request has been received.

E Risks and accounting uncertainties

E1-1 Risks relating to financial instruments held

Council's activities expose it to a variety of financial risks including **(1)** price risk, **(2)** credit risk, **(3)** liquidity risk and **(4)** interest rate risk.

The Council's overall risk management program focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the financial performance of the Council.

Council does not engage in transactions expressed in foreign currencies and is therefore not subject to foreign currency risk.

Financial risk management is carried out by Council's finance section under policies approved by the Council.

A comparison by category of the carrying amounts and fair values of Council's financial assets and financial liabilities recognised in the financial statements is presented below.

	Carrying value 2023 \$ '000	Carrying value 2022 \$ '000	Fair value 2023 \$ '000	Fair value 2022 \$ '000
Financial assets				
Measured at amortised cost				
Cash and cash equivalents	17,468	12,775	17,468	12,775
Receivables	6,666	3,557	6,666	3,557
Total financial assets	24,134	16,332	24,134	16,332
Financial liabilities				
Payables	1,771	1,138	1,771	1,138
Loans/advances	3,686	3,845	3,686	3,845
Total financial liabilities	5,457	4,983	5,457	4,983

Council's objective is to maximise its return on cash and investments whilst maintaining an adequate level of liquidity and preserving capital.

Council has an investment policy which complies with the Local Government Act 1993 and Minister's investment order 625. This policy is regularly reviewed by Council and its staff and an investment report is tabled before Council on a monthly basis setting out the portfolio breakup and its performance as required by Local Government regulations.

The risks associated with the instruments held are:

- **Price risk** – the risk that the capital value of Investments may fluctuate due to changes in market prices, whether these changes are caused by factors specific to individual financial instruments or their issuers or are caused by factors affecting similar instruments traded in a market.
- **Interest rate risk** – the risk that movements in interest rates could affect returns and income.
- **Liquidity risk** – the risk that Council will not be able to pay its debts as and when they fall due.
- **Credit risk** – the risk that the investment counterparty will not complete their obligations particular to a financial instrument, resulting in a financial loss to Council – be it of a capital or income nature.

Council manages these risks (amongst other measures) by diversifying its portfolio and only purchasing investments with high credit ratings or capital guarantees.

E1-1 Risks relating to financial instruments held (continued)

(a) Market risk – interest rate and price risk

	2023	2022
	\$ '000	\$ '000

The impact on result for the year and equity of a reasonably possible movement in the price of investments held and interest rates is shown below. The reasonably possible movements were determined based on historical movements and economic conditions in place at the reporting date.

Impact of a 1% movement in interest rates

– Equity / Income Statement **175** 128

(b) Credit risk

Council's major receivables comprise (i) rates and annual charges and (ii) user charges and fees.

Council manages the credit risk associated with these receivables by monitoring outstanding debt and employing stringent debt recovery procedures. Council also encourages ratepayers to pay their rates by the due date through incentives.

There are no material receivables that have been subjected to a re-negotiation of repayment terms.

Credit risk profile

Receivables – rates and annual charges

Credit risk on rates and annual charges is minimised by the ability of Council to recover these debts as a secured charge over the land; that is, the land can be sold to recover the debt. Council is also able to charge interest on overdue rates and annual charges at higher than market rates which further encourages payment.

	Not yet overdue \$ '000	overdue rates and annual charges		Total \$ '000
		< 5 years \$ '000	≥ 5 years \$ '000	
2023				
Gross carrying amount	–	473	25	498
2022				
Gross carrying amount	–	309	16	325

E1-1 Risks relating to financial instruments held (continued)

Receivables - non-rates and annual charges and contract assets

Council applies the simplified approach for non-rates and annual charges debtors and contract assets to provide for expected credit losses, which permits the use of the lifetime expected loss provision at inception. To measure the expected credit losses, non-rates and annual charges debtors and contract assets have been grouped based on shared credit risk characteristics and the days past due.

The loss allowance provision is determined as follows. The expected credit losses incorporate forward-looking information.

	Not yet overdue \$ '000	0 - 30 days \$ '000	Overdue debts			Total \$ '000
			31 - 60 days \$ '000	61 - 90 days \$ '000	> 91 days \$ '000	
2023						
Gross carrying amount	273	3,249	662	258	1,745	6,187
Expected loss rate (%)	0.00%	0.00%	0.00%	0.00%	1.09%	0.31%
ECL provision	-	-	-	-	19	19
2022						
Gross carrying amount	741	249	674	417	1,170	3,251
Expected loss rate (%)	0.00%	0.00%	0.00%	0.00%	1.62%	0.58%
ECL provision	-	-	-	-	19	19

(c) Liquidity risk

Payables, lease liabilities and borrowings are both subject to liquidity risk; that is, the risk that insufficient funds may be on hand to meet payment obligations as and when they fall due.

Council manages this risk by monitoring its cash flow requirements and liquidity levels, and by maintaining an adequate cash buffer. Payment terms can be extended, and overdraft facilities drawn upon in extenuating circumstances.

Borrowings are also subject to interest rate risk: the risk that movements in interest rates could adversely affect funding costs. Council manages this risk through diversification of borrowing types, maturities and interest rate structures.

The finance team regularly reviews interest rate movements to determine if it would be advantageous to refinance or renegotiate part or all of the loan portfolio.

The timing of cash flows presented in the table below to settle financial liabilities reflects the earliest contractual settlement dates. The timing of expected outflows is not expected to be materially different from contracted cashflows.

The amounts disclosed in the table are the undiscounted contracted cash flows for non-lease liabilities (refer to Note C2-1(b) for lease liabilities) and therefore the balances in the table may not equal the balances in the Statement of Financial Position due to the effect of discounting.

	Weighted average interest rate %	Subject to no maturity \$ '000	payable in:			Total cash outflows \$ '000	Actual carrying values \$ '000
			≤ 1 Year \$ '000	1 - 5 Years \$ '000	> 5 Years \$ '000		
2023							
Payables	0.00%	-	1,771	-	-	1,771	1,771
Borrowings	2.60%	-	159	862	2,665	3,686	3,686
Total financial liabilities		-	1,930	862	2,665	5,457	5,457
2022							
Payables	0.00%	-	1,138	-	-	1,138	1,138
Borrowings	2.60%	-	159	859	2,827	3,845	3,845
Total financial liabilities		-	1,297	859	2,827	4,983	4,983

E2-1 Fair value measurement

The Council measures the following asset and liability classes at fair value on a recurring basis:

– Infrastructure, property, plant and equipment

The fair value of assets and liabilities must be estimated in accordance with various accounting standards for either recognition and measurement requirements or for disclosure purposes.

AASB 13 Fair Value Measurement requires all assets and liabilities measured at fair value to be assigned to a 'level' in the fair value hierarchy as follows:

Level 1: Unadjusted quoted prices in active markets for identical assets or liabilities that the entity can access at the measurement date.

Level 2: Inputs other than quoted prices included within level 1 that are observable for the asset or liability, either directly or indirectly.

Level 3: Inputs for the asset or liability that are not based on observable market data (unobservable inputs).

\$ '000	Notes	Fair value measurement hierarchy							
		Date of latest valuation		Level 2 Significant observable inputs		Level 3 Significant unobservable inputs		Total	
		2023	2022	2023	2022	2023	2022	2023	2022
Recurring fair value measurements									
Infrastructure, property, plant and equipment C1-6									
Plant & Equipment				–	–	5,349	3,732	5,349	3,732
Office Equipment				–	–	70	88	70	88
Furniture & Fittings				–	–	100	123	100	123
Operational Land		30/06/2023	30/06/2020	–	–	2,288	1,859	2,288	1,859
Community/Crown Land		30/06/2023	30/06/2020	–	–	1,474	1,355	1,474	1,355
Buildings – Non-Specialised		30/06/2023	30/06/2018	–	–	9,065	7,496	9,065	7,496
Buildings– Specialised		30/06/2023	30/06/2018	–	–	11,233	9,337	11,233	9,337
Other Structures		30/06/2022	30/06/2022	–	–	7,396	7,174	7,396	7,174
Roads		30/06/2020	30/06/2020	–	–	132,800	124,577	132,800	124,577
Bridges		30/06/2020	30/06/2020	–	–	16,612	15,954	16,612	15,954
Footpaths		30/06/2020	30/06/2020	–	–	2,656	2,571	2,656	2,571
Stormwater Drainage		30/06/2020	30/06/2020	–	–	2,896	2,662	2,896	2,662
Water Supply Network		30/06/2022	30/06/2022	–	–	9,249	8,872	9,249	8,872
Sewerage Network		30/06/2022	30/06/2022	–	–	6,026	5,778	6,026	5,778
Swimming Pools		30/06/2022	30/06/2022	–	–	1,741	1,670	1,741	1,670
Other Open Space/Recreational Assets		30/06/2022	30/06/2022	–	–	2,894	2,839	2,894	2,839
Total infrastructure, property, plant and equipment				–	–	211,849	196,087	211,849	196,087

Transfers between level 1 and level 2 fair value hierarchies

During the year, there were no transfers between level 1 and level 2 fair value hierarchies for recurring fair value measurements.

Valuation techniques

Where Council is unable to derive fair valuations using quoted market prices of identical assets (ie. level 1 inputs) Council instead utilises a spread of both observable inputs (level 2 inputs) and unobservable inputs (level 3 inputs).

The fair valuation techniques Council has employed while utilising level 2 and level 3 inputs are as follows:

E2-1 Fair value measurement (continued)

Infrastructure, property, plant and equipment (IPPE)

Plant & Equipment, Office Equipment and Furniture & Fittings

Plant & Equipment, Office Equipment and Furniture & Fittings are valued at cost but are disclosed at fair value in the notes. The carrying amount of these assets is assumed to approximate fair value due to the nature of the items. Examples of assets within these classes are as follows:

- Plant and Equipment - Graders, trucks, rollers, tractors and motor vehicles.
- Office Equipment - Computers, photocopiers, calculators etc.
- Furniture & Fittings - Chairs, desks and display boards.

There has been no change to the valuation process during the reporting period.

Operational & Community Land

Operational & Community Land are based on either the Land Value provided by the Valuer-General or an average unit rate based on the Land Value for similar properties where the Valuer-General did not provide a Land Value having regard to the highest and best use for the land. Operational Land is based on the Valuer General's land value as these are representative of the land values in the Warren Shire LGA. As these rates were not considered to be observable market evidence they have been classified a Level 3.

Council revalued all land in 2022/23 using the Valuer General's land values base dated 1st July 2022.

Buildings - Non-Specialised & Specialised

Non-Specialised & Specialised Buildings were valued externally by qualified valuers Aspect Property Consultants in 2022/23 using the Rawlinson's Construction Guide in June 2022 using the cost approach. The approach estimated the replacement cost for each building by componentising the building into significant parts. While all buildings were physically inspected and the unit rates based on square metres from Rawlinson's Construction Guide no market based evidence (Level 2) could not be established. As such these assets were classified as having been valued as Level 3 valuation inputs.

While the costs were current and the impact of depreciation negligible, the building has been classified as Level 3 as they are immaterial in relation to the overall value of the asset type.

The revaluation of buildings in 2022/23 resulted in an increment of \$3,835K.

Other Structures

Other Structures comprise of Aerodrome runway, lighting, irrigation systems and fencing etc. The cost approach has been utilised whereby replacement cost was estimated for each asset by taking into account a range of factors. No market based evidence (Level 2) could be supported as such these assets were all classified as having been valued using Level 3 valuation inputs.

Other structures were assessed in 2022/23 using a CPI increase of 5.6%, a desktop assessment was carried out from 30 June 2022 to 30 June 2023, this resulted in a revaluation increment of \$2,091K.

Roads

Roads comprise road carriageway, roadside shoulders & kerb & gutter. The Cost Approach using Level 3 inputs was used to value this asset class. Valuations for this asset class were undertaken in-house in June 2020 based on actual costs and assumptions from Council's Engineering Department. No market based evidence (Level 2) inputs are available therefore Level 3 valuation inputs were used for this asset class.

Roads were re-assessed in 2022/23 using percentages as determined by valuers APV, a desktop assessment was carried out from 30th June 2022 until 30 June 2023, this resulted in a revaluation increment of \$8,821K.

Bridges

Bridges were valued in-house in June 2020 the unit rates were calculated using the contract value for the replacement of the Wonbobbie Bridge as adopted by Council at the March 2020 Council Meeting, the commencement date for construction is in August 2020. While all bridges were physically inspected and unit rates based on square metres were used there was no reliable market evidence (Level 2) as other inputs (such as estimates of residual value and pattern of consumption) require extensive professional judgement that impacts significantly on the final determination of fair value.

Bridges were re-assessed in 2022/23 using percentages as determined by valuers APV, a desktop assessment was carried out from 30th June 2022 until 30 June 2023, this resulted in a revaluation increment of \$910K.

E2-1 Fair value measurement (continued)

Footpaths

Footpaths were valued in-house by Council's Engineering Department in June 2020 and were based on actual cost per square metre of works carried out during the year. Footpaths are inspected annually and condition assessed

Footpaths were re-assessed in 2022/23 using percentages as determined by valuers APV, a desktop assessment was carried out from 30th June 2022 until 30 June 2023, this resulted in a revaluation increment of \$126K.

Drainage Infrastructure

The 'Cost Approach' estimated the replacement cost for each asset by componentising the assets into significant parts with different useful lives and taking into account a range of factors. While the unit rates based on linear metres of certain diameter pipes and prices per pit or similar could be supported from market evidence (Level 2) other inputs (such as estimates of pattern of consumption, residual value, asset condition and useful life) required extensive professional judgement and impacted significantly on the final determination of fair value. Additionally due to limitations in the historical records of very long lived assets there is uncertainty regarding the actual design, specifications and dimensions of some assets.

Drainage were re-assessed in 2022/23 using percentages as determined by valuers APV, a desktop assessment was carried out from 30th June 2022 until 30 June 2023, this resulted in a revaluation increment of \$261K.

Water Supply Network

Assets within this class comprise reservoirs, pumping stations and, water pipelines.

The 'Cost Approach' estimated the replacement cost for each asset by componentising the assets into significant parts with different useful lives and taking into account a range of factors. While the unit rates based on linear metres of certain diameter pipes and prices per pit or similar may be supported from market evidence (Level 2) other inputs (such as estimates of pattern of consumption, residual value, asset condition and useful life) required extensive professional judgement and impacted significantly on the final determination of fair value. Additionally due to limitations in the historical records of very long lived assets there is uncertainty regarding the actual design, specifications and dimensions of some assets. These assets were externally revalued in 2021/22 by APV Valuers.

Water assets were re-assessed in 2022/23 using percentages as advised by DPIE - NSW Reference Rates Manual, the 2022 construction cost index was 7.71%, a desktop assessment was carried out from 30th June 2022 until 30 June 2023, this resulted in a revaluation increment of \$662K.

Sewerage Network

The 'Cost Approach' estimated the replacement cost for each asset by componentising the assets into significant parts with different useful lives and taking into account a range of factors. While the unit rates based on linear metres of certain diameter pipes and prices per pit or similar may be supported from market evidence (Level 2) other inputs (such as estimates of pattern of consumption, residual value, asset condition and useful life) required extensive professional judgement and impacted significantly on the final determination of fair value. Additionally due to limitations in the historical records of very long lived assets there is uncertainty regarding the actual design, specifications and dimensions of some assets. These assets were externally revalued in 2021/22 by APV Valuers.

Sewerage assets were re-assessed in 2022/23 using percentages as advised by DPIE - NSW Reference Rates Manual, the 2022 construction cost index was 7.71%, a desktop assessment was carried out from 30th June 2022 until 30 June 2023, this resulted in a revaluation increment of \$431K.

Swimming Pools

Assets within this class comprise Council's outdoor swimming pool. The swimming pool was valued in-house by experienced staff in Council's Health & Development Department using the cost approach. The approach estimated the replacement cost for each pool by componentising its significant parts.

While some elements of gross replacement values may be supported from market evidence (Level 2 input) other inputs (such as estimates of pattern of consumption, residual value, asset condition and useful life) required extensive professional judgement and impacted significantly on the final determination of fair value. There has been no change to the valuation process during the reporting period.

Swimming pools assets were assessed in 2022/23 using a CPI increase of 6%, a desktop assessment was carried out from 30 June 2022 to 30 June 2023, this resulted in a revaluation increment of \$99K.

E2-1 Fair value measurement (continued)

Other Open Space/Recreational Assets

Assets within this class comprise synthetic & turf surfaces, lighting, playground equipment etc. All assets in Other Structures were valued in-house by experienced engineering staff.

While some elements of gross replacement values may be supported from market evidence (Level 2 input) other inputs (such as estimates of pattern of consumption, residual value, asset condition and useful life) required extensive professional judgement and impacted significantly on the final determination of fair value.

Other open space/recreation assets were assessed in 2022/23 using a CPI increase of 6%, a desktop assessment was carried out from 30 June 2022 to 30 June 2023, this resulted in a revaluation increment of \$164K.

E2-1 Fair value measurement (continued)

Fair value measurements using significant unobservable inputs (level 3)

A reconciliation of the movements in recurring fair value measurements allocated to Level 3 of the hierarchy is provided below:

	Plant & equipment		Office equipment		Furniture and fittings		Operational Land	
	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000
Opening balance	3,732	3,663	88	103	123	126	1,859	1,859
Total gains or losses for the period								
Other movements								
Purchases (GBV)	2,786	1,044	16	26	-	22	-	-
Disposals (WDV)	(94)	(126)	-	-	-	-	(1)	-
Depreciation and impairment	(1,075)	(914)	(34)	(41)	(23)	(25)	-	-
Transfers from Works in Progress	-	65	-	-	-	-	-	-
Revaluation Increment / (Decrement) to Equity	-	-	-	-	-	-	430	-
Closing balance	5,349	3,732	70	88	100	123	2,288	1,859

	Community / Crown Land		Buildings non-specialised		Building specialised		Other structures	
	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000
Opening balance	1,355	1,355	7,496	4,827	9,337	8,110	7,174	6,243
Total gains or losses for the period								
Other movements								
Purchases (GBV)	-	-	-	138	22	24	-	1
Disposals (WDV)	-	-	-	(166)	-	-	-	-
Depreciation and impairment	-	-	(175)	(99)	(188)	(165)	(169)	(143)
Transfers from Works in Progress	-	-	-	1,982	-	-	-	59
Revaluation Increment / (Decrement) to Equity	119	-	1,744	814	2,062	1,368	391	1,014
Closing balance	1,474	1,355	9,065	7,496	11,233	9,337	7,396	7,174

	Roads		Bridges		Footpaths		Stormwater drainage	
	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000
Opening balance	124,577	111,773	15,954	14,594	2,571	2,352	2,662	2,689
Total gains or losses for the period								
Other movements								
Purchases (GBV)	1,329	2,180	-	-	-	-	-	-
Disposals (WDV)	(216)	(184)	-	-	-	-	-	-
Depreciation and impairment	(1,711)	(1,874)	(253)	(206)	(42)	(36)	(27)	(27)
Transfers from Works in Progress	-	667	-	-	-	-	-	-
Revaluation Increment / (Decrement) to Equity	8,821	12,015	911	1,566	127	255	261	-
Closing balance	132,800	124,577	16,612	15,954	2,656	2,571	2,896	2,662

	Water supply network		Sewerage network		Swimming pools		Open space / recreational	
	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000
Opening balance	8,872	8,860	5,778	7,213	1,670	1,553	2,839	2,575

E2-1 Fair value measurement (continued)

	Water supply network		Sewerage network		Swimming pools		Open space / recreational	
	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000	2023 \$ '000	2022 \$ '000
Total gains or losses for the period								
Other movements								
Purchases (GBV)	–	25	–	–	12	–	–	26
Depreciation and impairment	(284)	(261)	(183)	(144)	(40)	(36)	(109)	(97)
Revaluation Increment / (Decrement) to Equity	661	248	431	(1,291)	99	153	164	335
Closing balance	9,249	8,872	6,026	5,778	1,741	1,670	2,894	2,839
							Total	
							2023	2022
							\$ '000	\$ '000
Opening balance							196,087	177,895
Purchases (GBV)							4,165	3,486
Disposals (WDV)							(311)	(476)
Depreciation and impairment							(4,313)	(4,068)
Transfers from Works in Progress							–	2,773
Revaluation Increment / (Decrement) to Equity							16,221	16,477
Closing balance							211,849	196,087

Information relating to the transfers into and out of the level 3 fair valuation hierarchy includes:

There were no transfers in or out of Level 3 hierarchy

Highest and best use

All of Council's non-financial assets are considered as being utilised for their highest and best use.

E3-1 Contingencies

The following assets and liabilities do not qualify for recognition in the Statement of Financial Position, but their knowledge and disclosure is considered relevant to the users of Council's financial report.

LIABILITIES NOT RECOGNISED

1. Guarantees

(i) Defined benefit superannuation contribution plans

Council is party to an Industry Defined Benefit Plan under the Local Government Superannuation Scheme, named The Local Government Superannuation Scheme – Pool B (the Scheme) which is a defined benefit plan that has been deemed to be a 'multi-employer fund' for purposes of AASB119 Employee Benefits for the following reasons:

- Assets are not segregated within the sub-group according to the employees of each sponsoring employer.
- The contribution rates have been the same for all sponsoring employers. That is, contribution rates have not varied for each sponsoring employer according to the experience relating to the employees of that sponsoring employer.
- Benefits for employees of all sponsoring employers are determined according to the same formulae and without regard to the sponsoring employer.
- The same actuarial assumptions are currently used in respect of the employees of each sponsoring employer.

Given the factors above, each sponsoring employer is exposed to the actuarial risks associated with current and former employees of other sponsoring employers, and hence shares in the associated gains and losses (to the extent that they are not borne by members).

Description of the funding arrangements.

Pooled Employers are required to pay future service employer contributions and past service employer contributions to the Fund.

The future service employer contributions were determined using the new entrant rate method under which a contribution rate sufficient to fund the total benefits over the working life-time of a typical new entrant is calculated. The current future service employer contribution rates are::

Division B	1.9 times member contributions for non-180 Point Members; Nil for 180 Point Members*
Division C	2.5% salaries
Division D	1.64 times member contributions

* For 180 Point Members, Employers are required to contribute 8% of salaries for the year ending 30 June 2023 (increasing to 8.5% in line with the increase in the Superannuation Guarantee) to these members' accumulation accounts, which are paid in addition to members' defined benefits.

The past service contribution for each Pooled Employer is a share of the total past service contributions of \$20 million per annum for 1st January 2022 to 31st December 2024, apportioned according to each employer's share of the accrued liabilities as at 30 June 2022. These past service contributions are used to maintain the adequacy of the funding position for the accrued liabilities.

The adequacy of contributions is assessed at each triennial actuarial investigation and monitored annually between triennials.

Description of the extent to which Council can be liable to the plan for other Council's obligations under the terms and conditions of the multi-employer plan

As stated above, each sponsoring employer (Council) is exposed to the actuarial risks associated with current and former employees of other sponsoring employers and hence shares in the associated gains and losses.

However, there is no relief under the Fund's trust deed for employers to walk away from their defined benefit obligations. Under limited circumstances, an employer may withdraw from the plan when there are no active members, on full payment of outstanding additional contributions. There is no provision for allocation of any surplus which may be present at the date of withdrawal of the Council.

There are no specific provisions under the Fund's trust deed dealing with deficits or surplus on wind-up.

There is no provision for allocation of any surplus which may be present at the date of withdrawal of an employer.

E3-1 Contingencies (continued)

The amount of Council employer contributions to the defined benefit section of the Local Government Superannuation Scheme and recognised as an expense for the year ending 30 June 2023 was \$34,982.67. The last valuation of the Scheme was performed by fund actuary, Richard Boyfield, FIAA as at 30 June 2022.

The amount of additional contributions included in the total employer contribution advised above is \$34,823.88. Council's expected contribution to the plan for the next annual reporting period is \$39,321.00.

The estimated employer reserves financial position for the Pooled Employers at 30 June 2023 is:

Employer reserves only *	\$millions	Asset Coverage
Assets	2,290.9	
Past Service Liabilities	2,236.1	102.4%
Vested Benefits	2,253.6	101.7%

* excluding member accounts and reserves in both assets and liabilities.

The share of any funding surplus or deficit that can be attributed to Council is 0.17%

Council's share of that deficiency cannot be accurately calculated as the Scheme is a mutual arrangement where assets and liabilities are pooled together for all member councils. For this reason, no liability for the deficiency has been recognised in Council's accounts. Council has a possible obligation that may arise should the Scheme require immediate payment to correct the deficiency.

The key economic long term assumptions used to calculate the present value of accrued benefits are:

Investment return	6% per annum
Salary inflation *	3.5% per annum
Increase in CPI	6% for FY 22/23 2.5% per annum thereafter

* Plus promotional increases

The contribution requirements may vary from the current rates if the overall sub-group experience is not in line with the actuarial assumptions in determining the funding program; however, any adjustment to the funding program would be the same for all sponsoring employers in the Pooled Employers group.

Please note that the estimated employer reserves financial position above is a preliminary calculation, and once all the relevant information has been received by the Funds Actuary, the final end of year review, which will be a triennial actuarial investigation will be completed by December 2023

(ii) Statewide Limited

Council is a member of Statewide Mutual, a mutual pool scheme providing liability insurance to local government.

Membership includes the potential to share in either the net assets or liabilities of the fund depending on its past performance. Council's share of the net assets or liabilities reflects Council's contributions to the pool and the result of insurance claims within each of the fund years.

The future realisation and finalisation of claims incurred but not reported to 30 June this year may result in future liabilities or benefits as a result of past events that Council will be required to fund or share in respectively.

(iii) StateCover Limited

Council is a member of StateCover Mutual Limited and holds a partly paid share in the entity.

StateCover is a company providing workers compensation insurance cover to the NSW local government industry and specifically Council.

Council has a contingent liability to contribute further equity in the event of the erosion of the company's capital base as a result of the company's past performance and/or claims experience or as a result of any increased prudential requirements from APRA.

These future equity contributions would be required to maintain the company's minimum level of net assets in accordance with its licence requirements.

E3-1 Contingencies (continued)

(iv) Other guarantees

Council has provided no other guarantees other than those listed above.

2. Other liabilities

(i) Third party claims

The Council is involved from time to time in various claims incidental to the ordinary course of business including claims for damages relating to its services.

Council believes that it is appropriately covered for all claims through its insurance coverage and does not expect any material liabilities to eventuate.

(ii) Garbage Depot Reinstatement

Garbage is disposed of in pits at the Ewenmar Depot. When a new pit is required the old pit is reinstated at the same time as the digging of the new pit. As a result reinstatement costs are expensed each year. Should current practices change, it will be necessary to consider the need to establish a Garbage Depot Remediation provision.

(iii) Mount Foster Quarry Remediation

Mt Foster is an above ground crushing operation of material that Council utilises from the hill for the supply of road making materials, there will be no remediation costs involved with this operation. The quarry has not been in operation for the last 20 years.

(iv) Gravel Pits Reinstatement

Council's practice with regard to the remediation of road reserve and private property gravel pits is to construct water storage for future road maintenance or a farm dam in return for the use of material where feasible. If this is not feasible for whatever reason then the pit is scarified and seeded upon completion of works undertaken and expensed accordingly, therefore future remediation costs are zero.

ASSETS NOT RECOGNISED

(i) Land under roads

As permitted under AASB 1051, Council has elected not to bring to account land under roads that it owned or controlled up to and including 30/6/08.

(ii) Infringement notices/fines

Fines and penalty income, the result of Council issuing infringement notices is followed up and collected by the Infringement Processing Bureau.

Council's revenue recognition policy for such income is to account for it as revenue on receipt.

Accordingly, at year end, there is a potential asset due to Council representing issued but unpaid infringement notices.

Due to the limited information available on the status, value and duration of outstanding notices, Council is unable to determine the value of outstanding income.

F People and relationships

F1 Related party disclosures

F1-1 Key management personnel (KMP)

Key management personnel (KMP) of the council are those persons having the authority and responsibility for planning, directing and controlling the activities of the council, directly or indirectly.

The aggregate amount of KMP compensation included in the Income Statement is:

	2023 \$ '000	2022 \$ '000
Compensation:		
Short-term benefits	859	921
Post-employment benefits	70	69
Other long-term benefits	21	37
Termination benefits	72	–
Total	1,022	1,027

Other transactions with KMP and their related parties

Council has determined that transactions at arm's length between KMP and Council as part of Council delivering a public service objective (e.g. access to library or Council swimming pool by KMP) will not be disclosed.

Nature of the transaction	Transactions during the year \$ '000 Ref	Outstanding balances including commitments \$ '000	Terms and conditions	Impairment provision on outstanding balances \$ '000	Impairment expense \$ '000
2023					
Supply of general household goods	1	10	–	–	–
Building maintenance & repair	4	31	–	–	–
Catering	5	3	–	–	–
Rent of Council Building	6	12	–	–	–
2022					
Supply of general household goods	1	9	–	–	–
Motor vehicle servicing & parts	2	60	–	–	–
Motor vehicle purchases & trades – nett	3	170	–	–	–

continued on next page ...

F1-1 Key management personnel (KMP) (continued)

Nature of the transaction		Transactions	Outstanding	Terms and conditions	Impairment	Impairment
		during the year	balances		provision on	expense
		\$ '000	including		outstanding	\$ '000
		Ref	commitments		balances	
			\$ '000		\$ '000	\$ '000
Building maintenance & repair	4	34	–		–	–
Rent of Council Building	6	12	1		–	–
1	Council purchases general household goods such as cleaning material, drinks, batteries etc. from the local supermarket of which a KMP is the owner, all goods purchased are at normal retail prices that the general public are offered.					
2	Council has it's small plant fleet serviced as per the manufacturer's handbook at the local dealership of which a KMP is a Director, the services are undertaken locally as the other nearest other service centre is 120 kms away, the services are carried out on a normal cost basis as would be charged to the general public.					
3	Council advertises and seeks expressions and quotations for the supply and of sale of all motor vehicles, all responses are then evaluated my management and the Plant Committee, a KMP is a Director of a motor vehicle dealership that was successful in the supply and trade of three vehicles, the KMP is not a member of the Plant Committee.					
4	Council required urgent repairs to the Warren Sporting & Cultural Complex toilets the local plumbing contractor undertaking the repairs is the son of a KMP of Council.					
5	A KMP with family owns a takeaway and catering business that Council utises on occasions for meetings and other events..					
6	A KMP rents one of Council's commercial premises at market value as assessed by an independent valuer every two years as per Council's Policy.					

F1-2 Councillor and Mayoral fees and associated expenses

	2023	2022
	\$ '000	\$ '000
The aggregate amount of Councillor and Mayoral fees and associated expenses included in materials and services expenses in the Income Statement are:		
Mayoral fee	28	27
Councillors' fees	121	114
Other Councillors' expenses (including Mayor)	25	22
Total	174	163

F1-3 Other related parties

		Transactions during the year \$ '000 Ref	Outstanding balances including commitments \$ '000	Terms and conditions	Impairment provision on outstanding balances \$ '000	Impairment expense \$ '000
2023						
Joint Venture	1	63	-		-	-
2022						
Joint Venture	1	61	-		-	-

1 Council is a member of a Joint Venture being the North Western Library Co-operative with three other councils, each council contributes an equal amount to the joint venture each year for the operation of the service which is to purchase books and e-resources for the benefit of the residents and ratepayers in the four local government areas.

F2 Other relationships

F2-1 Audit fees

	2023 \$ '000	2022 \$ '000
During the year, the following fees were incurred for services provided by the auditor of Council, related practices and non-related audit firms		
Auditors of the Council - NSW Auditor-General:		
(i) Audit and other assurance services		
Audit and review of financial statements	59	54
Remuneration for audit and other assurance services	59	54
Total Auditor-General remuneration	59	54
Non NSW Auditor-General audit firms		
(i) Audit and other assurance services		
Internal Audit	23	8
Remuneration for audit and other assurance services	23	8
Total remuneration of non NSW Auditor-General audit firms	23	8
Total audit fees	82	62

G Other matters

G1-1 Statement of Cash Flows information

(a) Reconciliation of net operating result to cash provided from operating activities

	2023 \$ '000	2022 \$ '000
Net operating result from Income Statement	11,954	6,120
Add / (less) non-cash items:		
Depreciation and amortisation	4,239	3,933
(Gain) / loss on disposal of assets	(40)	100
Non-cash capital grants and contributions	(1,209)	–
Share of net (profits)/losses of associates/joint ventures using the equity method	(13)	(5)
Movements in operating assets and liabilities and other cash items:		
(Increase) / decrease of receivables	(3,120)	2,161
(Increase) / decrease of inventories	(95)	34
(Increase) / decrease of other current assets	(25)	(1)
Increase / (decrease) in payables	619	97
Increase / (decrease) in other accrued expenses payable	(38)	190
Increase / (decrease) in other liabilities	55	(122)
Increase / (decrease) in contract liabilities	453	(590)
Increase / (decrease) in employee benefit provision	(43)	(44)
Net cash flows from operating activities	12,737	11,873

(b) Non-cash investing and financing activities

Bushfire grants	1,209	–
Total non-cash investing and financing activities	1,209	–

(c) Net cash flows attributable to discontinued operations

Nil

G2-1 Commitments

Capital commitments (exclusive of GST)

	2023 \$ '000	2022 \$ '000
Capital expenditure committed for at the reporting date but not recognised in the financial statements as liabilities:		
Property, plant and equipment		
Sewerage and water infrastructure	271	76
Buildings	441	684
Plant and equipment	40	611
Other	474	172
Road infrastructure	732	–
Equestrian Arena - Showground	5	9
Carter Oval Redevelopment	9	298
Total commitments	1,972	1,850
These expenditures are payable as follows:		
Within the next year	1,972	1,850
Total payable	1,972	1,850
Sources for funding of capital commitments:		
Future grants and contributions	742	1,094
Unexpended grants	1,170	–
Internally restricted reserves	60	756
Total sources of funding	1,972	1,850

Details of capital commitments

Installation of Chlorination at the Ellengerah Road water reservoirs
 Purchase of Plant - water tanker
 Construction of toilet facilities - Warren Showground/Racecourse
 Carting of road material to Old Warren Road for resheeting
 Construction of a Bird Viewing Platform at Monkeygar Creek

G3-1 Events occurring after the reporting date

Council is unaware of any material or significant 'non-adjusting events' that should be disclosed.

G4 Statement of performance measures

G4-1 Statement of performance measures – consolidated results

\$ '000	Amounts 2023	Indicator 2023	Indicators 2022 2021		Benchmark
1. Operating performance ratio					
Total continuing operating revenue excluding capital grants and contributions less operating expenses ^{1,2}	8,985	32.93%	27.11%	32.69%	> 0.00%
Total continuing operating revenue excluding capital grants and contributions ¹	27,286				
2. Own source operating revenue ratio					
Total continuing operating revenue excluding all grants and contributions ¹	10,271	34.01%	34.27%	30.68%	> 60.00%
Total continuing operating revenue ¹	30,202				
3. Unrestricted current ratio					
Current assets less all external restrictions	12,712	5.30x	5.87x	5.29x	> 1.50x
Current liabilities less specific purpose liabilities	2,397				
4. Debt service cover ratio					
Operating result before capital excluding interest and depreciation/impairment/amortisation ¹	13,323	51.64x	38.59x	99.93x	> 2.00x
Principal repayments (Statement of Cash Flows) plus borrowing costs (Income Statement)	258				
5. Rates and annual charges outstanding percentage					
Rates and annual charges outstanding	543	7.83%	5.38%	5.24%	< 10.00%
Rates and annual charges collectable	6,937				
6. Cash expense cover ratio					
Current year's cash and cash equivalents plus all term deposits	17,468	13.79 months	11.38 months	10.17 months	> 3.00 months
Monthly payments from cash flow of operating and financing activities	1,267				

(1) Excludes fair value increments on investment properties, reversal of revaluation decrements, reversal of impairment losses on receivables, net gain on sale of assets and net share of interests in joint ventures and associates using the equity method and includes pensioner rate subsidies

(2) Excludes impairment/revaluation decrements of IPPE, fair value decrements on investment properties, net loss on disposal of assets and net loss on share of interests in joint ventures and associates using the equity method

G4-2 Statement of performance measures by fund

\$ '000	General Indicators ³		Water Indicators		Sewer Indicators		Benchmark
	2023	2022	2023	2022	2023	2022	
1. Operating performance ratio							
Total continuing operating revenue excluding capital grants and contributions less operating expenses ^{1,2}	34.41%	29.43%	5.68%	(19.47)%	17.88%	12.40%	> 0.00%
Total continuing operating revenue excluding capital grants and contributions ¹							
2. Own source operating revenue ratio							
Total continuing operating revenue excluding capital grants and contributions ¹	30.16%	30.27%	95.95%	95.23%	98.86%	68.57%	> 60.00%
Total continuing operating revenue ¹							
3. Unrestricted current ratio							
Current assets less all external restrictions	5.30x	5.87x	18.58x	16.61x	15.81x	13.56x	> 1.50x
Current liabilities less specific purpose liabilities							
4. Debt service cover ratio							
Operating result before capital excluding interest and depreciation/impairment/amortisation ¹	261.56x	194.00x	7.69x	3.08x	2.43x	1.88x	> 2.00x
Principal repayments (Statement of Cash Flows) plus borrowing costs (Income Statement)							
5. Rates and annual charges outstanding percentage							
Rates and annual charges outstanding	6.04%	3.93%	14.80%	11.47%	16.64%	12.77%	< 10.00%
Rates and annual charges collectable							
6. Cash expense cover ratio							
Current year's cash and cash equivalents plus all term deposits	12.49 months	9.55 months	14.52 months	23.78 months	51.51 months	61.69 months	> 3.00 months
Monthly payments from cash flow of operating and financing activities							

(1) - (2) Refer to Notes at Note G5-1 above.

(3) General fund refers to all of Council's activities except for its water and sewer activities which are listed separately.

End of the audited financial statements



INDEPENDENT AUDITOR'S REPORT

Report on the general purpose financial statements

Warren Shire Council

To the Councillors of Warren Shire Council

Opinion

I have audited the accompanying financial statements of Warren Shire Council (the Council), which comprise the Statement by Councillors and Management, the Income Statement and Statement of Comprehensive Income for the year ended 30 June 2023, the Statement of Financial Position as at 30 June 2023, the Statement of Changes in Equity and Statement of Cash Flows for the year then ended and notes comprising a summary of significant accounting policies and other explanatory information.

In my opinion:

- the Council's accounting records have been kept in accordance with the requirements of the *Local Government Act 1993*, Chapter 13, Part 3, Division 2 (the Division)
- the financial statements:
 - have been prepared, in all material respects, in accordance with the requirements of this Division
 - are consistent with the Council's accounting records
 - present fairly, in all material respects, the financial position of the Council as at 30 June 2023, and of its financial performance and its cash flows for the year then ended in accordance with Australian Accounting Standards
- all information relevant to the conduct of the audit has been obtained
- no material deficiencies in the accounting records or financial statements have come to light during the audit.

My opinion should be read in conjunction with the rest of this report.

Basis for Opinion

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Financial Statements' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants (including Independence Standards)' (APES 110).

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- mandating the Auditor-General as auditor of councils
- precluding the Auditor-General from providing non-audit services.

I have fulfilled my other ethical responsibilities in accordance with APES 110.

I believe the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

Other Information

The Council's annual report for the year ended 30 June 2023 includes other information in addition to the financial statements and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the special purpose financial statements and Special Schedules (the Schedules).

My opinion on the financial statements does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the special purpose financial statements and Special Schedule - Permissible income for general rates.

In connection with my audit of the financial statements, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

The Councillors' Responsibilities for the Financial Statements

The Councillors are responsible for the preparation and fair presentation of the financial statements in accordance with Australian Accounting Standards and the *Local Government Act 1993*, and for such internal control as the Councillors determine is necessary to enable the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to:

- obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements.

Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the financial statements.

A description of my responsibilities for the audit of the financial statements is located at the Auditing and Assurance Standards Board website at: www.auasb.gov.au/auditors_responsibilities/ar4.pdf. The description forms part of my auditor's report.

The scope of my audit does not include, nor provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- on the Original Budget information included in the Income Statement, Statement of Cash Flows, and Note B5-1 'Material budget variations'
- on the Special Schedules. A separate opinion has been provided on Special Schedule - Permissible income for general rates
- about the security and controls over the electronic publication of the audited financial statements on any website where they may be presented
- about any other information which may have been hyperlinked to/from the financial statements.



Lawrissa Chan
Delegate of the Auditor-General for New South Wales

31 October 2023
SYDNEY



Cr Milton Quigley, Mayor
Warren Shire Council
PO Box 6
WARREN NSW 2824

Contact: Lawrissa Chan
Phone no: 02 9275 7255
Our ref: R008-16585809-47026

31 October 2023

Dear Mayor

**Report on the Conduct of the Audit
for the year ended 30 June 2023
Warren Shire Council**

I have audited the general purpose financial statements (GPFS) of the Warren Shire Council (the Council) for the year ended 30 June 2023 as required by section 415 of the *Local Government Act 1993* (the Act).

I expressed an unmodified opinion on the Council's GPFS.

This Report on the Conduct of the Audit (the Report) for the Council for the year ended 30 June 2023 is issued in accordance with section 417 of the Act. This Report should be read in conjunction with my audit opinion on the GPFS issued under section 417(2) of the Act.

SIGNIFICANT AUDIT ISSUES AND OBSERVATIONS

I identified the following significant audit issues and observations during my audit of the Council's financial statements. These issues and observations were addressed as part of my audit.

Information technology general controls

Our review of information technology general control environment identified the following issues:

- audit logs of privileged users are not produced and independently reviewed
- some staff had conflicting access levels to the financial management software
- lack of IT policies and procedures
- password parameters were not in line with best practice guidelines.





Governance and cyber security

We noted deficiencies with council's governance practices, relating to the enterprise risk register, assessment of fraud risk and controls and the gifts and benefits policy.

Council has not implemented sufficient controls to manage the risks associated with cyber security.

INCOME STATEMENT

Operating result

	2023	2022	Variance
	\$m	\$m	%
Rates and annual charges revenue	6.6	6.4	 3.1
Grants and contributions revenue	19.9	14.6	 36.3
Operating result from continuing operations	11.9	6.1	 95.1
Net operating result before capital grants and contributions	9.0	5.8	 55.2

Council's operating result from continuing operations (\$11.9 million including depreciation and amortisation expense of \$4.24 million) was \$5.8 million higher than the 2021–22 result. This was mainly due to the increase user charges and fees and grants and contributions for operating and capital purposes.

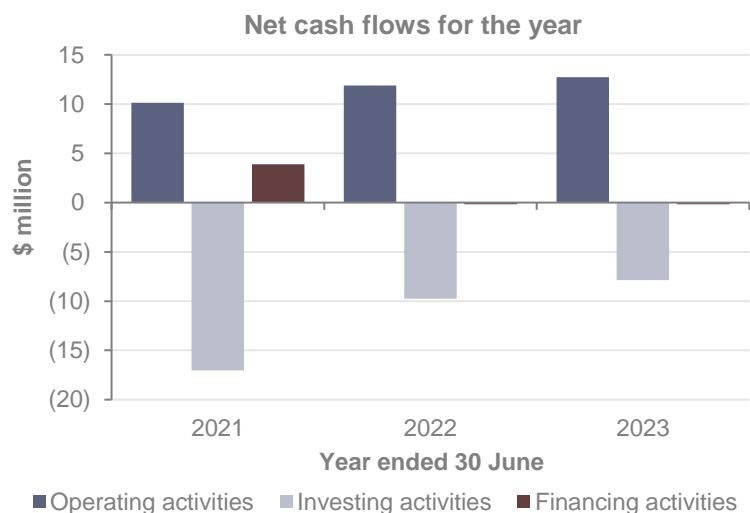
The net operating result before capital grants and contributions (\$9.0 million) was \$3.2 million higher than the 2021–22 result. This was primarily due to the increase in user charges and fees and the receipt of additional grants provided for operating purposes.

Rates and annual charges revenue (\$6.6 million) increased by \$200,000 (3.1 per cent) in 2022–2023 primarily due to the rate peg increase of 2.5 per cent.

Grants and contributions revenue (\$19.9 million) increased by \$5.3 million (36 per cent) in 2022–2023 due to the receipt of additional funds for Storm and flood damaged assets and transport (other roads and bridges funding).

STATEMENT OF CASH FLOWS

Cash and cash equivalents balance at 30 June 2023 (\$17.5 million) increased by \$4.7 million. This is primarily due to an increase in user charges and fees and a reduction in payments for infrastructure, property, plant and equipment.



FINANCIAL POSITION

Cash and investments

Cash and investments	2023	2022	Commentary
	\$m	\$m	
Total cash, cash equivalents and investments	17.5	12.8	<ul style="list-style-type: none"> External restrictions include unspent specific purpose grants, contributions and domestic waste charges, and water and sewerage funds. The increase in externally restricted cash is mainly due to specific purpose unexpended grants.
Restricted cash and investments:			<ul style="list-style-type: none"> Balances are internally restricted due to Council policy or decisions for forward plans including works program. The internal allocations have remained steady compared to the prior year.
• External restrictions	11.3	6.6	
• Internal allocations	5.7	5.7	

Debt

After repaying principal and interest of \$258,000 during the financial year, total debt as at 30 June 2023 was \$3.7 million (2022: \$3.8 million).

PERFORMANCE

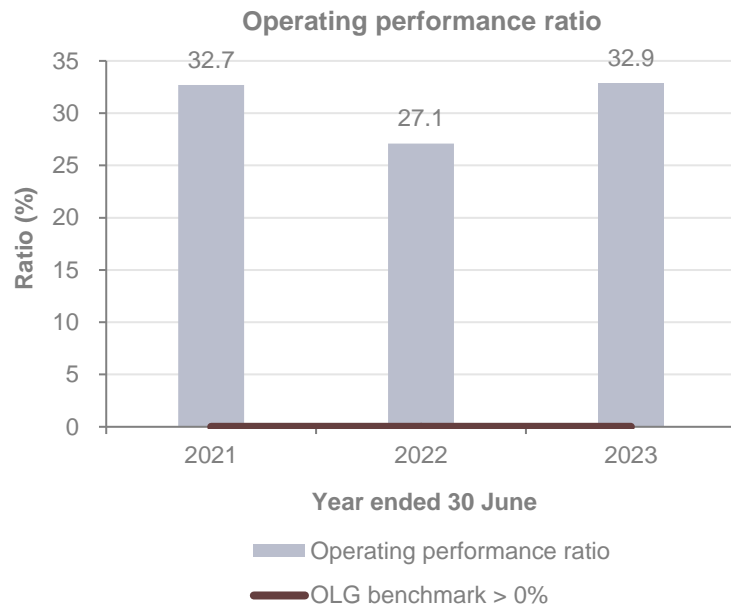
Performance measures

The following section provides an overview of the Council's performance against the performance measures and performance benchmarks set by the Office of Local Government (OLG) within the Department of Planning and Environment.

Operating performance ratio

The Council exceeded the OLG benchmark for the current reporting period.

The 'operating performance ratio' measures how well council contained operating expenditure within operating revenue (excluding capital grants and contributions, fair value adjustments, and reversal of revaluation decrements). The benchmark set by OLG is greater than zero per cent.



Own source operating revenue ratio

The Council did not meet the OLG benchmark for the current reporting period.

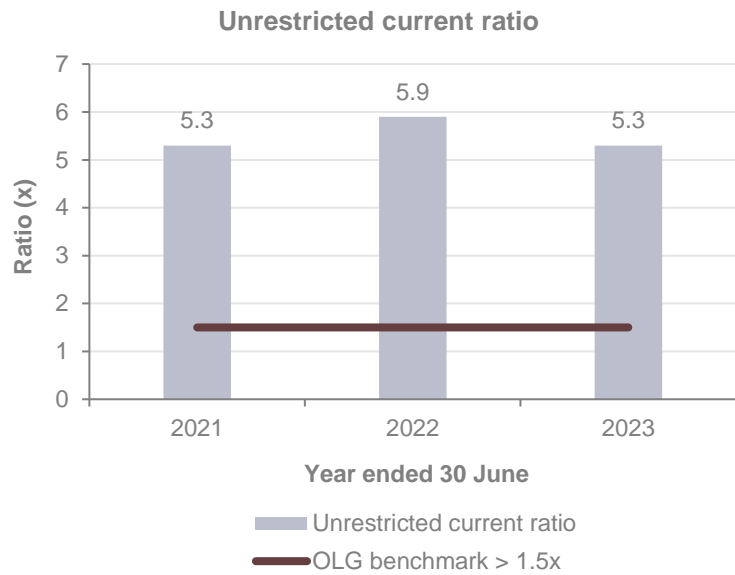
The 'own source operating revenue ratio' measures council's fiscal flexibility and the degree to which it relies on external funding sources such as operating grants and contributions. The benchmark set by OLG is greater than 60 per cent.



Unrestricted current ratio

The Council exceeded the OLG benchmark for the current reporting period.

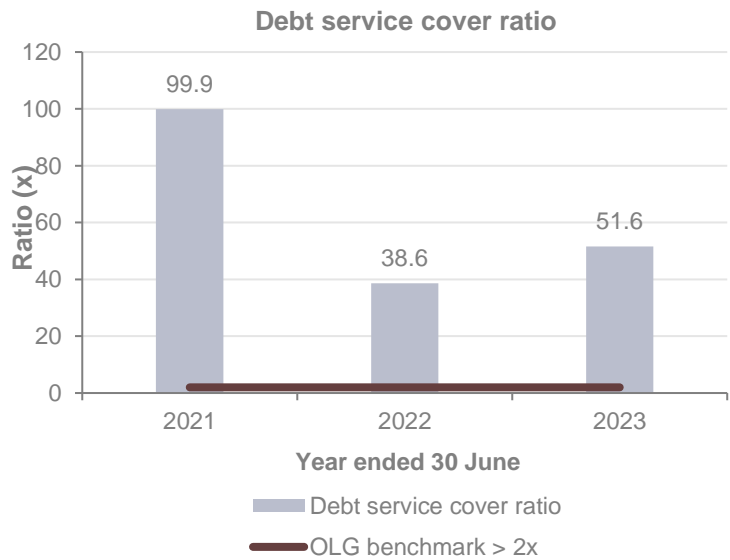
The 'unrestricted current ratio' is specific to local government and represents council's ability to meet its short-term obligations as they fall due. The benchmark set by OLG is greater than 1.5 times.



Debt service cover ratio

The Council exceeded the OLG benchmark for the current reporting period.

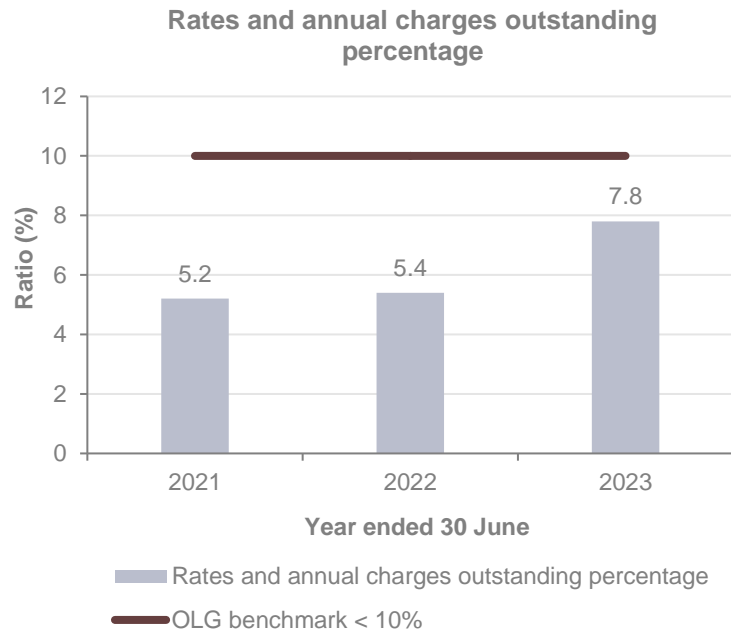
The 'debt service cover ratio' measures the operating cash to service debt including interest, principal and lease payments. The benchmark set by OLG is greater than two times.



Rates and annual charges outstanding percentage

The Council met the OLG benchmark for the current reporting period.

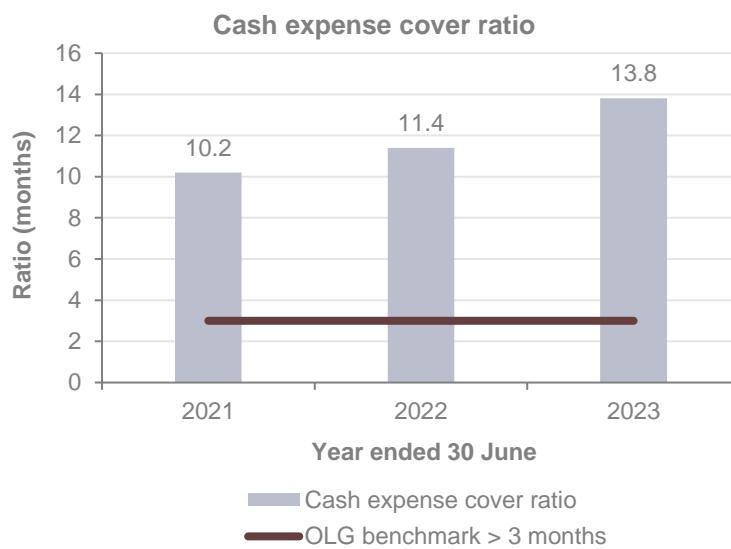
The 'rates and annual charges outstanding percentage' assesses the impact of uncollected rates and annual charges on council's liquidity and the adequacy of debt recovery efforts. The benchmark set by OLG is less than 10 per cent for metropolitan councils.



Cash expense cover ratio

The Council exceeded the OLG benchmark for the current reporting period.

This liquidity ratio indicates the number of months the council can continue paying for its immediate expenses without additional cash inflow. The benchmark set by OLG is greater than three months.



Infrastructure, property, plant and equipment renewals

Council renewed \$6.9 million of infrastructure, property, plant and equipment during the 2022-23 financial year, compared to \$9.2 million in the prior year. Renewals consisted of infrastructure assets (\$5.3 million) and plant and equipment (\$1.6 million). The level of asset renewals during the year represented 160 percent of the total depreciation expense (\$4.3 million) for the year.

OTHER MATTERS

Legislative compliance

My audit procedures did not identify any instances of non-compliance with legislative requirements or a material deficiency in the Council's accounting records or financial statements. The Council's:

- accounting records were maintained in a manner and form to allow the GPFS to be prepared and effectively audited
- staff provided all accounting records and information relevant to the audit.



Lawrissa Chan
Director - Financial Audit

Delegate of the Auditor-General for New South Wales